



Maritime Threat Response

Systems Engineering and Analysis-9 AY2006 Integrated Project



Final Presentation 24 May 2006





Opening Remarks

Dr. Frank Shoup Director Meyer Institute for Systems Engineering







LCDR Andrew "Chunder" Kessler, USN Student Project Leader





Morning Agenda

Project executive overview Systems engineering process Break SoS architecture and C4ISR Counter WMD mission Counter SAW mission Break Counter SBA mission SoS sustainment overview Summary and conclusions

0905-0930 0930-0955 0955-1005 1005-1020 1020-1040 1040-1100 1100-1110 1110-1130 1130-1200 1200-1220





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Afternoon Agenda

Lunch break	1220-1320
Classified brief (Glasgow STB)	L) 1330-1410
Walk to Bullard Hall	1410-1420
Breakout sessions	1420-1600
• Radiation detector demos	(Bullard 100C)
Counter WMD model demo	(Bullard 100A)
Counter SAW model demo	(Bullard 100A)
Counter SBA model demo	(Bullard 100A)
Sustain model demo	(Bullard 100A)





Presentation Rules of Engagement

- Morning briefs are synopses of detailed project work
 - Information conveyed in summary form
- Afternoon break-out sessions are available for in-depth discussions of project work
- Please hold questions until the end of the individual brief
 - Each briefer will open up the floor for questions at the end of his presentation
- Hand-outs provide amplifying information





Project Description

- Tasking evolved from Office of the Assistant Secretary of Defense for Homeland Defense (OASD HD) through Meyer Institute for Systems Engineering
- Develop a conceptual, near term system of systems (SoS) to respond to terrorist threats to the United States emanating from the Maritime Domain by
 - Generating alternatives using existing systems and Concepts of Operations, Programs of Record, and commercial off the shelf (COTS) technologies
 - Recommending a cost effective SoS that must minimize impact on commerce

 Deliver project results in a final brief (5/24) and technical report

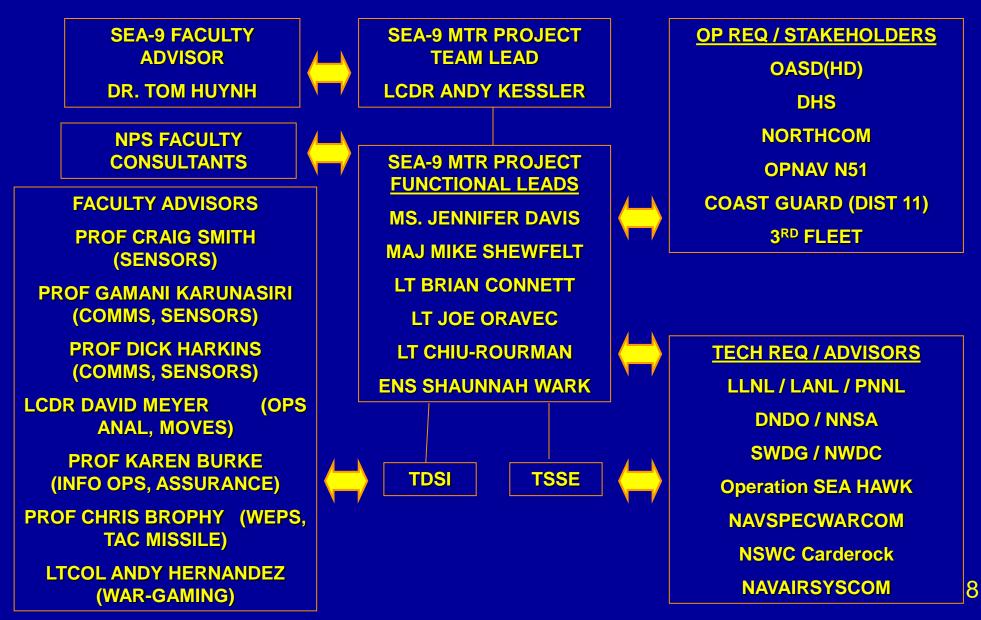




MTR Project Interfaces

ON NPS CAMPUS

OFF CAMPUS







SoS architectural focus

- Existing systems, new CONOPS
- Joint and inter-agency solutions
- Near term technological solutions to fill gaps

Constraints

- Design project schedule (SoS design complete by CDR)
- Conceptual design (no hardware fabrication)
- Architecture assessment by modeling and simulation
- New systems IOC within five years

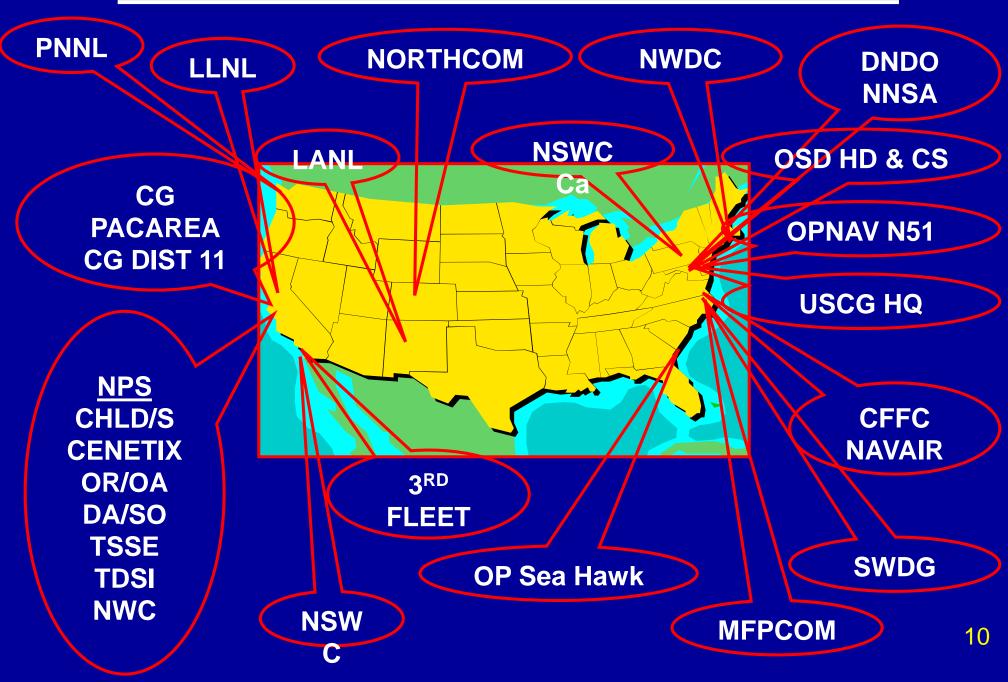
Assumptions

- Intelligence via MDA system as an external interface
- SoS solution to be independent of political and jurisdictional issues



Project Stakeholders and Advisors



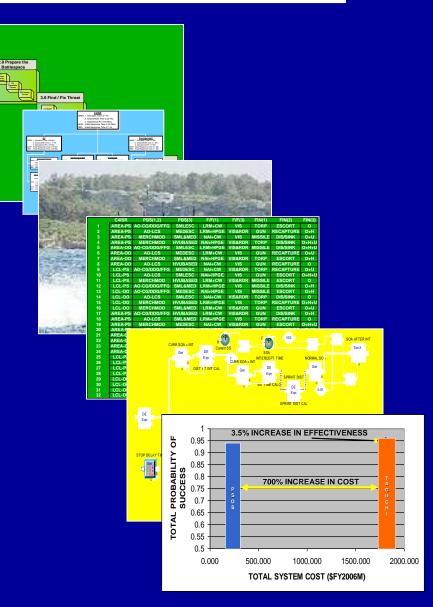






Project Phase Overview

- Needs analysis
- Requirements analysis
- Functional analysis
- Architecture development
- Modeling and simulation
- Cost analysis
- Effectiveness analysis
- Architecture recommendation







SoS Problem Statement

"Define and select a cost-effective system-of-systems (SoS) architecture and its concept of operations that will enable responses to national security threats to the United States homeland that emanate from the maritime domain. Consider, at a minimum, the threat being a WMD device smuggled on board a ship and the threat being a vessel employed as a weapon itself. The responses could be validation of a suspected threat and/or the negation of an identified threat. Intelligence regarding a threat to the homeland is assumed to be available to the appropriate agencies for use by the system of systems. The SoS will consist of systems that are currently in service, in development, or could be developed within the next five years."





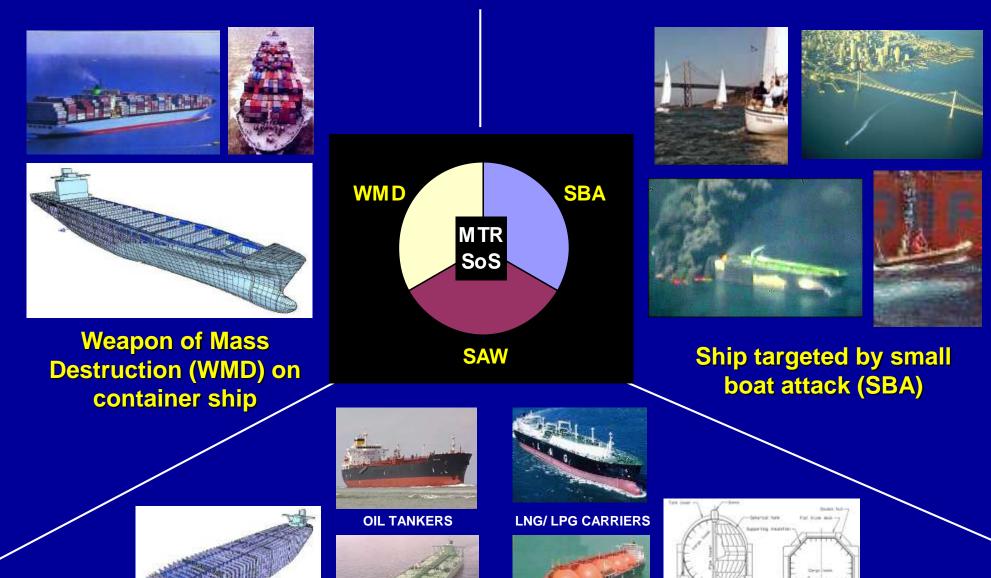
Mission Need Statement

During all environmental conditions, the Maritime Threat Response (MTR) system must stop the terrorist attack outside of the range of lethal effects and do so with minimal impact on commerce and economic cost.



Representative Maritime Terrorist Threats





Commandeered ship as weapon (SAW)

INDEPENDANT TANK

MEMBRANE TA





Overview of Threat Scenarios

WMD – Pacific Ocean Area
 of Operations

SAW – Pacific Ocean and
 San Francisco Bay Area of
 Operations

Operations

 SBA – San Francisco Bay Area of Operations





Top-level SoS Quantitative Requirements



Mission	Probability of Success
Counter WMD	≥ 0.95
Counter SAW	≥ 0.90
Counter SBA	≥ 0.88

• QUANTITATIVE REQUIREMENTS DERIVATION ESTIMATED DAMAGE COST OF ATTACK TYPE (X) PROBABILITY OF ATTACK TYPE OCCURRENCE = EXPECTED VALUE OF DAMAGE WITHOUT MTR SYSTEM (X) SYSTEM P_s FOR EACH ATTACK SET TO EQUALIZE = EXPECTED VALUE OF DAMAGE WITH MTR SYSTEM



System of Systems Operational Requirements



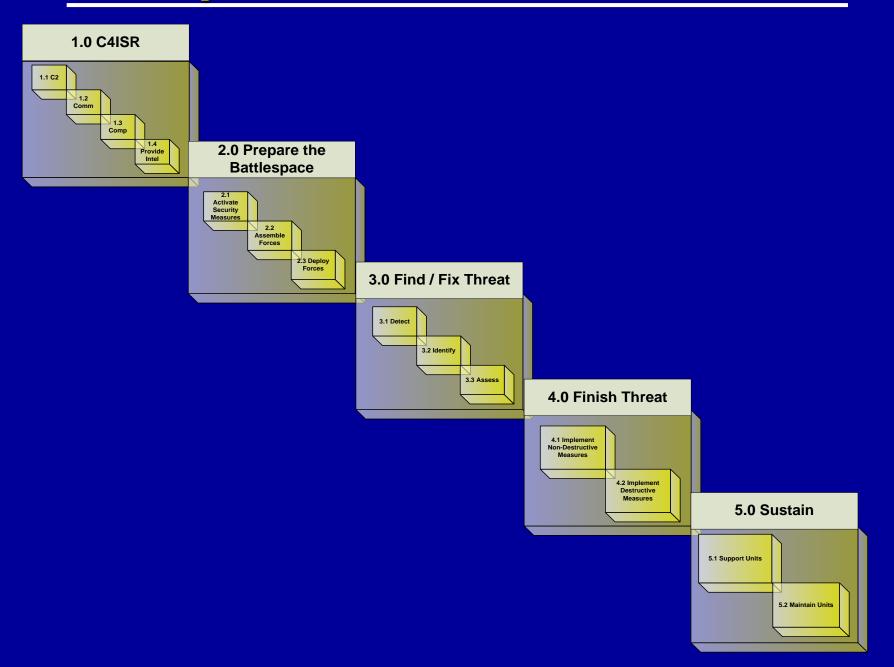
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Scenario	WMD	SAW	SBA
Mission Profile	Neutralize WMD device outside 100 NM	Neutralize AV by 15 NM or retake prior to impact	Prevent damage to vessels or infrastructure
Operational Distribution	Pacific Ocean 3 shipping routes 20 (6000 TEU) AVs	10 terrorists on board Approach and within San Francisco Bay	San Francisco Bay 13 HVUs (merchant & ferry) 1 attacking small boat
Performance Parameters	Time to intercept Search time Search P(Det)	Terrorist neutralize time Time to control ship	Time to detect Time to neutralize small boat
Utilization Requirements	1 → 20 day duration 24/7 availability	1 → 20 day duration 24/7 availability	1 → 30 day duration 24/7 availability
Effectiveness Requirements	95% Prob. of Success \$\$ impact on commerce System cost	90% Prob. of Success \$\$ impact on commerce System cost	88% Prob. of Success \$\$ impact on commerce System cost
Life Cycle Horizon	Average 10 years	Average 10 years	Average 10 years
Environment	Open Ocean Holding Area	Littoral and Port Poor visibility	Congested Port Poor visibility





Top Level SoS Functions







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System Concepts by Function

System Concept	1	2	3	4
Top Level Function				
C4ISR	AREA-PS	AREA-OO	LOCAL-PS	LOCAL-OO
PBS(1,2) (WMD,SAW)	AO- CG/DDG/FFG/ WHEC	AO- LCS/WMSL	MODIFIED MERCHANT	-
PBS(3) (SBA)	SMALL ESCORTS	MEDIUM ESCORTS	SMALL AND MEDIUM	HVU-BASED TEAMS
F/F(1) (WMD)	LRM & FISSION	LRM & HPGe	Nal & FISSION	Nal & HPGe
F/F(3) (SBA)	VISUAL	VISUAL AND RADAR	-	-
FIN(2) (SAW)	ESCORT / RECAPTURE	ESCORT / DISABLE	-	-
FIN(3) (SBA)	ORG WEPS	ORG WEPS & AIR SUPT	ORG WEPS & USVs	ORG WEPS, AIR & USVs



Allocated Performance Requirements

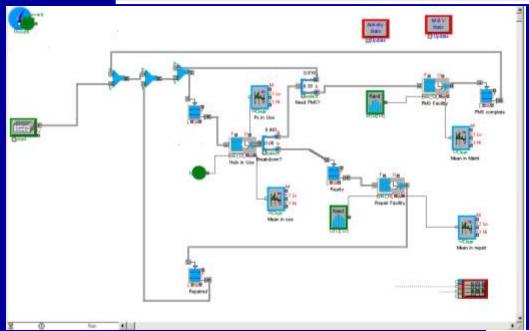


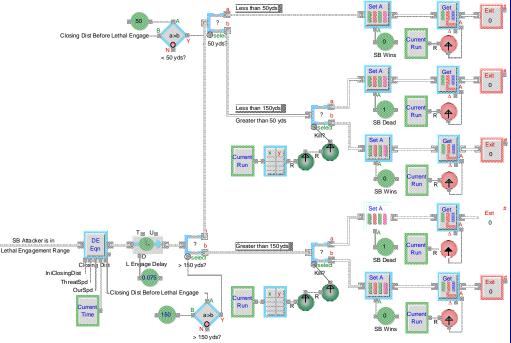
Scenario	<u>WMD</u>	<u>SAW</u>	<u>SBA</u>
Function	0.95	0.90	0.88
C4ISR	 Process time NMT 24 hrs 	 Process time NMT 30 min (depending on intelligence latency) 	 Process time NMT 1 hr
PBS	 Assemble teams and deploy vessels in less than 24 hrs 	 Assemble teams and deploy vessels in less than 24 hrs Alert team with pilot 	 Immediately start clearing non-essential boats Assemble crews and deploy escort vehicles in less than 1 hr
FIND/FIX	 Search 9400 TEU ship in less than 160 hr P_d ≥ 0.96 P_{FA} ≤ 10⁻⁶ Dwell time ≤ 3 min per container 	 Determine PAV status upon boarding Search PAVs with Escort teams given time 	 ◆ Detect incoming small boats at sufficient range to allow warning, ID, and two shots prior to VA ◆ P_S ≥ 0.94
FINISH	 Transfer to DoE JTO 	 ◆ Disable PAV ≤ 21 min ◆ Sink PAV ≤ 21 min ◆ P_s ≥ 0.91 	 ◆ Defeat attack within 15 seconds ◆ P_S ≥ 0.94





SoS EXTEND™ Model Examples



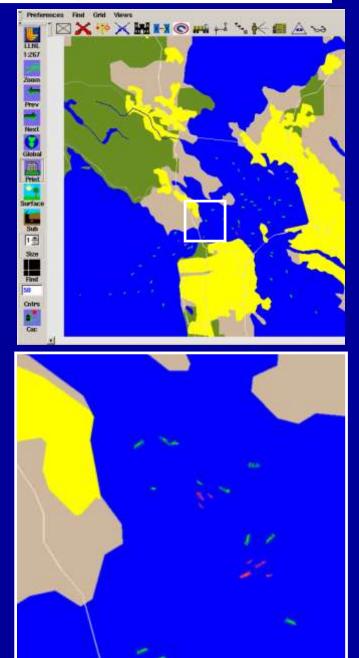






War Gaming

- Seek insights into potential terrorist tactics to counter MTR forces
- Joint Conflict and Tactical Simulation (JCATS)
- ♦ Validate SBA EXTEND™ model
 - Assumptions
 - MTR tactics, techniques, and procedures
 - Force structure







War Gaming

- Evaluate potential improvements to postulated CONOPS
 Joint Theater-level Simulation (JTLS)
 - Multiple PAVs serviced by a single U.S. ship
 - How far apart are targets?
 - Length of helo flights







Top-Down Cost Effective (TDCE) SoS Architecture







Overall Key Findings

- Specific intelligence is a necessary, but <u>not</u> sufficient, component of reliable and effective responses to terrorist threats
- Minimizing impact on commerce causes shifts away from traditional solutions and Concepts of Operations
- Inter-agency cooperation and coordination is critical to success
- Rules of Engagement and Concepts of
 Operations must enable independent action by
 forces without consulting HQ





Counter WMD Key Findings

- Surging National Fleet (USN and USCG) assets to meet incoming container ships affords search times of 100 – 200 hours per ship given intelligence latency of less than 180 hours
- Time available to search affords opportunities to spend tens of minutes per container and tens of hours per cargo hold





Counter SAW Key Findings

- SAW threat can be countered through employment of 10-man "Sea Marshall" teams with Harbor Pilots, but time is critical and a reliable method of disabling the ship must be immediately available
- Surging in response to SAW threat affords more time and options, but at significantly increased cost in resources
- Many key points impacting results are estimates of likely terrorist courses of action





Counter SBA Key Findings

- Close escort is more effective than barrier patrol in San Francisco Bay
- Prohibiting recreational boat traffic is critical to mission success
- Static infrastructure needs to be protected as well as commercial boat traffic
- Medium escort ships are effective but costly
- Unmanned Surface Vehicles (USV) are relatively cheap and effective











Systems Engineering Process

Ms. Jennifer Davis





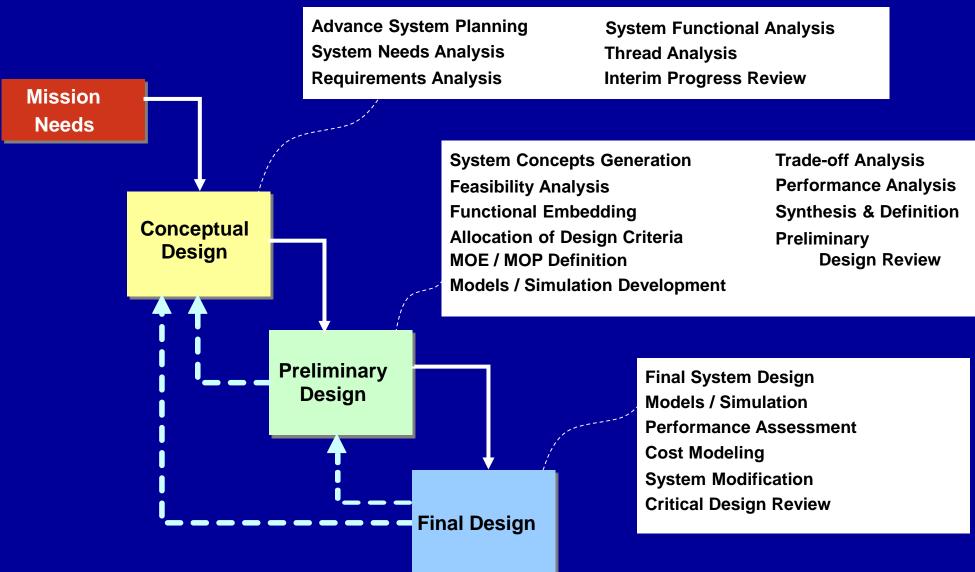
Topics

- Systems engineering approach
- SoS problem definition
- SoS architecting methodology
 - Needs analysis
 - Requirements analysis
 - Architecture alternatives
 - Development
 - Assessment
 - Modeling and simulation
 - Cost analysis
 - Selection





Systems Engineering Approach







Problem Definition

- National strategy documentation and guidance
 - National Strategy for Maritime Security
 - National Strategy for Homeland Security
 - Interviewed key stakeholders
- Stakeholder need
 - Near-term MTR SoS for neutralizing terrorist threats
 - Concepts of Operations
 - Characteristics
 - Low system cost
 - Low impact on commerce
 - Maximized use of existing assets

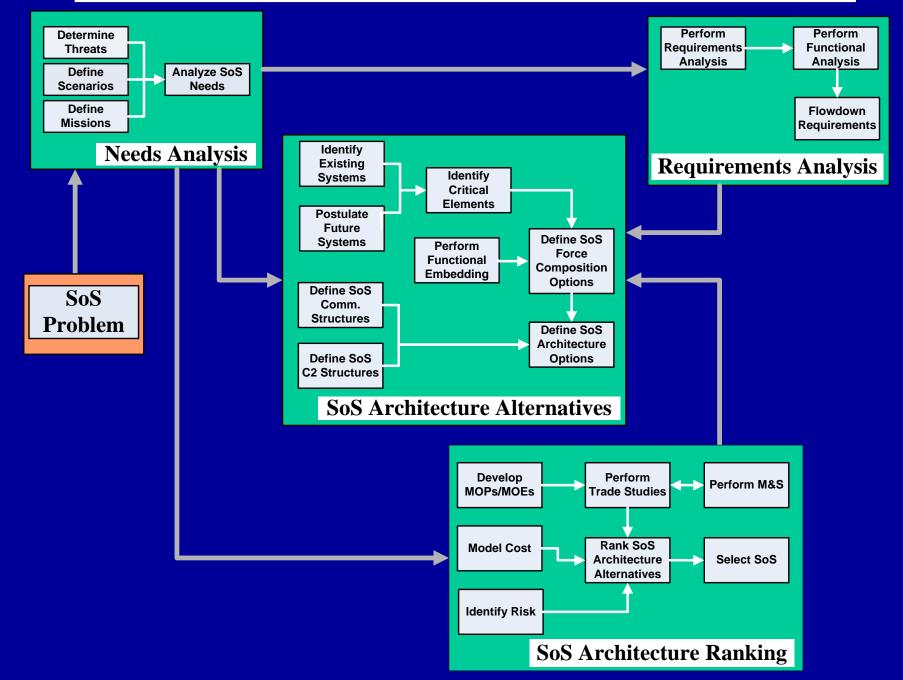
SoS Problem





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SoS Architecting Methodology







Needs Analysis

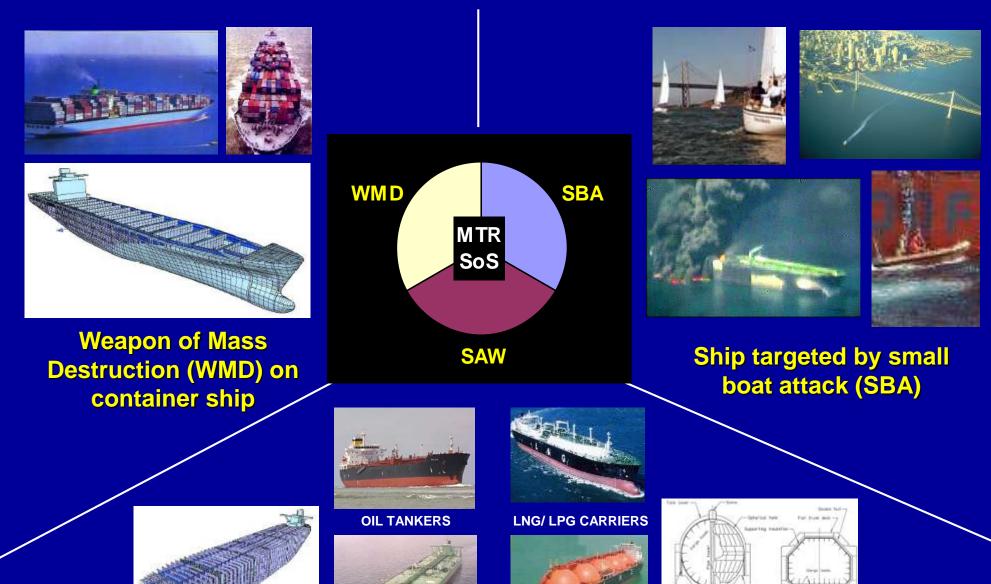




Representative Maritime Terrorist Threats



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Commandeered ship as weapon (SAW)

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INDEPENDANT TANK





Overview of Threat Scenarios

- WMD Pacific Ocean
 Area of Operations
- SAW Pacific Ocean and San Francisco Bay Area of Operations
- SBA San Francisco
 Bay Area of Operations







Mission Need Statement

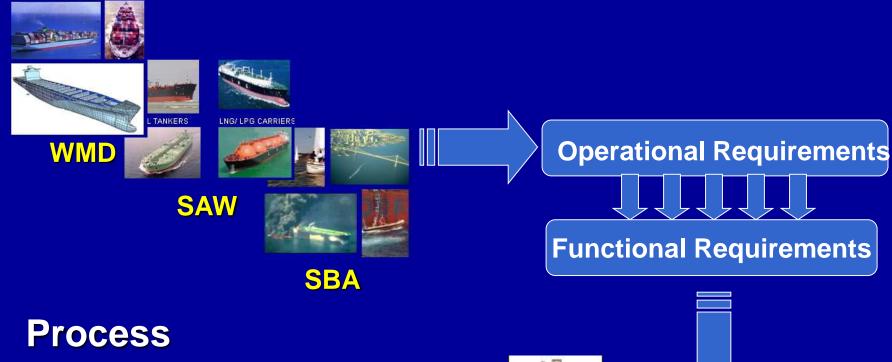
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Requirements Analysis Process



- Mission needs
- Operational requirements
- Top level performance measures
- Top level functional analysis
- Top level performance requirements
- Functional decomposition
- Requirements allocation





System of Systems Operational Requirements



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Allocated Performance Requirements



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Functional Analysis

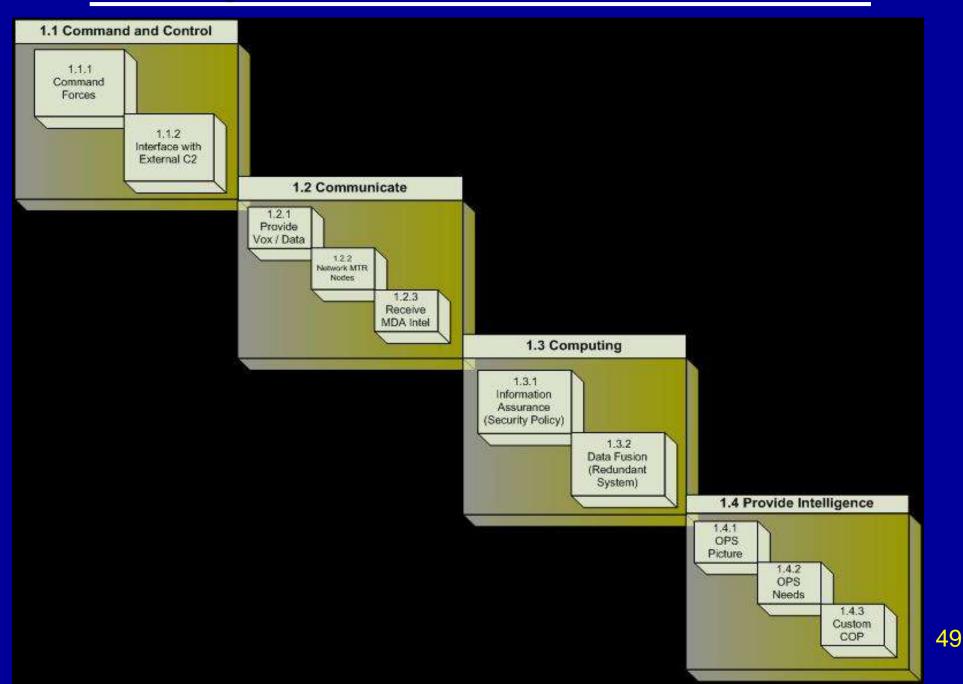
Given

- Need for system
- Operational requirements
- SoS Design Requires
 - Identification of functions to be performed in support of mission accomplishment
 - Decomposition of identified functions
 - Break-down of system-level requirements into successively lower levels of detail
 - Assignment of requirements and resources to functions





Top Level SoS Functions







SoS Architecture Development

- As-Is architecture
 - Containing classified systems and Operations Orders
 - Based on
 - Stakeholder information
 - Classified literature
- Postulated architecture
 - System concept options for each top level function
 - Bottom Up Cost Effective Architecture (BUCE)

 Lowest cost system concept for each top level function that expects to meet overall requirements

Aggregation of best system concepts







- Orthogonal Array experiment-derived architectures
 - System concept options for each top level function
 - Orthogonal Array Experiment (OAE)
 - Simulation as experiment
 - Analysis of experimental results
 - Maximum Performance Architecture
 - Response is maximum SoS effectiveness
 - Top Down Cost Effective Architecture (TDCE)
 - Response is combination of cost and effectiveness
 - Minimum total SoS cost
 - Maximum overall SoS effectiveness





System Concept Alternatives

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Orthogonal Array L₃₂ (4⁹)

	TRIAL	<u>C4ISR</u>	<u>PBS(1,2)</u>	<u>PBS(3)</u>	<u>F/F(1)</u>	<u>F/F(3)</u>	FINISH(2)	FINISH(3)	
	1	1	1	1	1	1	1	1	
	2	1	2	2	2	2	2	2	
	3	1	3	3	3	1	1	3	
	4	1	1	4	4	2	2	4	
	5	2	1	1	2	2	1	3	
	6	2	2	2	1	1	2	4	
	7	2	3	3	4	2	1	1	
	8	2	2	4	3	1	2	2	
	9	3	1	2	3	2	1	2	
	10	3	2	1	4	1	2	1	
	11	3	3	4	1	2	1	4	
	12	3	3	3	2	1	2	3	
Trial	C4ISR	PRS	WMD,SAW	PBS _{SBA}	F/F _{WMD}	F/F _{SBA}	FINs	Fli	N _{SBA}
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Modeling and Simulation Objectives



To support architectural analysis

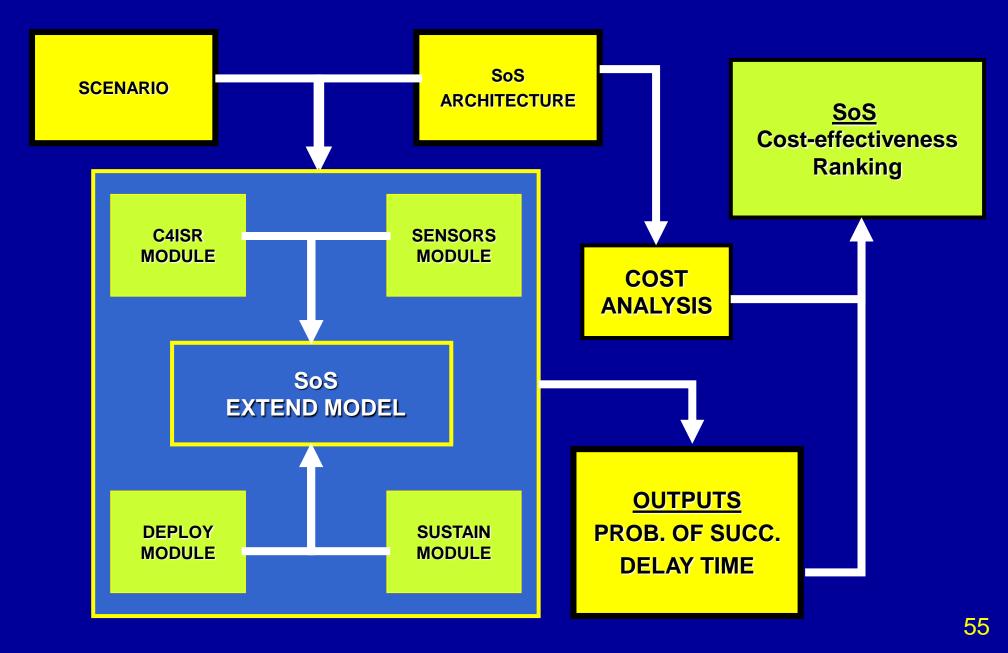
- To assess different system concept options
- To assess different combinations of system concepts

 To perform trade studies with respect to different concepts of operations



Modeling and Simulation Framework









Modeling and Simulation Tools

◆ Excel[™]

- Container ship search patterns model
- LLNL sensor detection models
- Ship fuel consumption model
- File input and output data storage
- ♦ MINITAB[™] 14
 - Statistical data analysis tool
- Fatigue Avoidance Scheduling Tool (FAST)
 - Human factors vigilance level model

Modeling and Simulation Tools (Cont'd)



♦ EXTEND™

- Platform reliability models
- Command and control model
- Trans-Pacific vessel intercept model
- Commerce delay and damage model
- SoS Integrating models
 - Inputs from lower level models
 - Outputs: SoS $\mathbf{P}_{\mathbf{s}}$ and delay / damage cost

Joint Conflict and Tactical Simulation (JCATS)

- SBA interactive desktop wargame
- Joint Theater-Level Simulation (JTLS)





Cost Estimation Methodology

Total cost is the combination of

- Procurement
- Operating and Support (O&S)
- Delay / damage
- New system procurement cost estimates
 - Identification/scaling of analogous systems
 - Entire unit cost attributed to MTR SoS
- O&S costs via VAMOSC* and analogous systems
 - VAMOSC annual costs modified to account for
 - Expected time in MTR training, exercises, and actual operations
 - Sprint speed fuel

Delay / damage costs via EXTEND SoS models All costs normalized to FY2006\$M

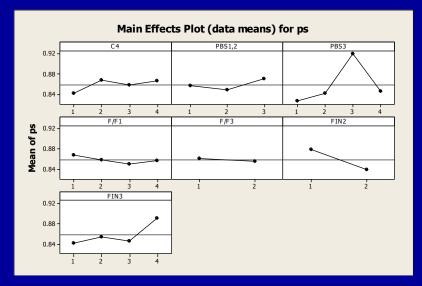
 * Naval Center for Cost Analysis Visibility and Management of Operating and Support Costs Database

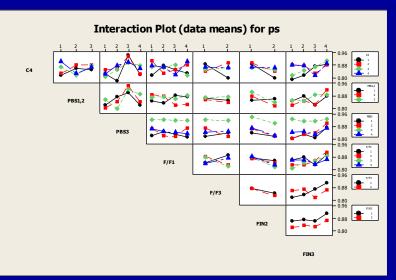




OAE Data Analysis

- MINITAB[™] 14 served as tool to perform statistical data analysis
- Response functions maximized
 - System probability of success for each mission (Maximum Performance Architecture)
 - Total cost and system probability of success for each mission (TDCE Architecture)
- All seven factors (functions) considered
 - Main effects assessed
 - Interactions assessed
- Selected "best" architectures based upon
 - Effectiveness alone (Maximum Performance Architecture)
 - Cost effectiveness (TDCE Architecture)



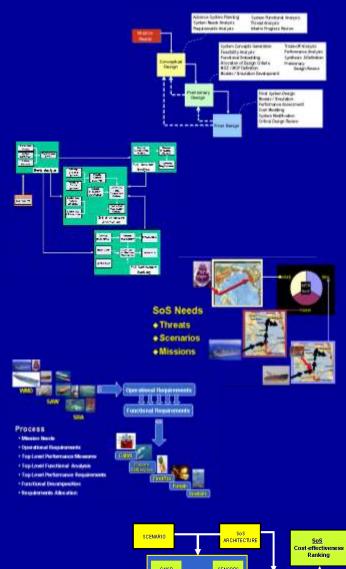






Systems Engineering Summary

- Systems engineering process
- SoS problem definition
- SoS architecting methodology
 - Needs analysis
 - Requirements analysis
 - Operational
 - Performance
 - Functional
 - Architectural alternatives
 - Development
 - Assessment
 - Selection



COST

MALYSIS

OUTPUTS ROB. OF SUCC

SoS EXTEND MODEL









MTR SoS Architectures and C4ISR Systems



ENS Shaunnah Wark, USN





Topics

Overview

SoS architecture alternatives Maximum Performance Bottom-Up Cost Effective Top-Down Cost Effective C4ISR system alternatives C4ISR modeling and simulation Summary





SoS Architecture Alternatives Overview

- Alternatives based on system concepts
 - Mission
 - Function
- Alternatives bounded by
 - Existing systems
 - Programs of record
 - 5-yr technology timeframe

Three alternatives selected according to

- Maximum Performance
- Bottom-Up Cost Effectiveness
- Top-down Cost Effectiveness
- Each architecture consists of
 - Physical view
 - Functional view
 - Operational view



Maximum Performance MTR SoS Architecture

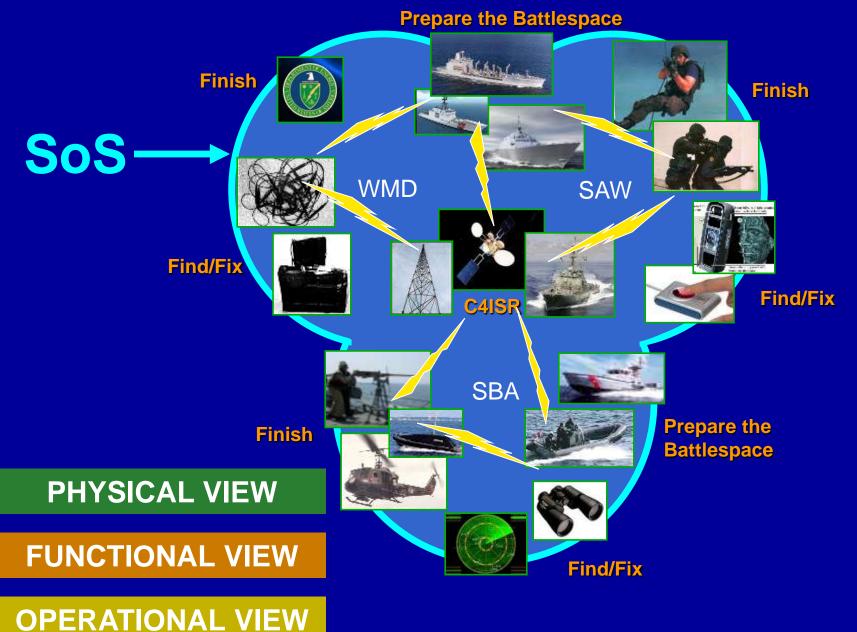






Maximum Performance MTR SoS Architecture







Bottom-Up Cost Effective MTR SoS Architecture





Bottom-Up Cost Effective MTR SoS Architecture

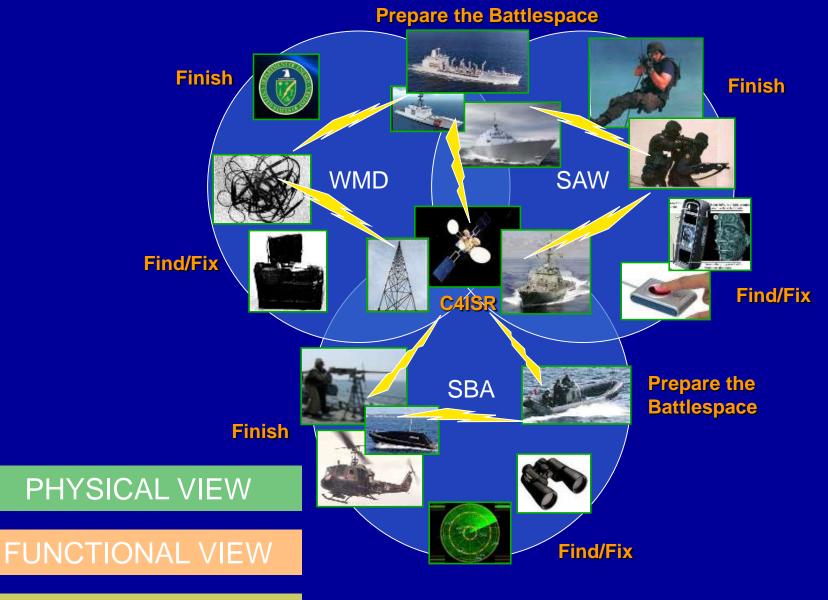






Top-Down Cost Effective MTR SoS Architecture

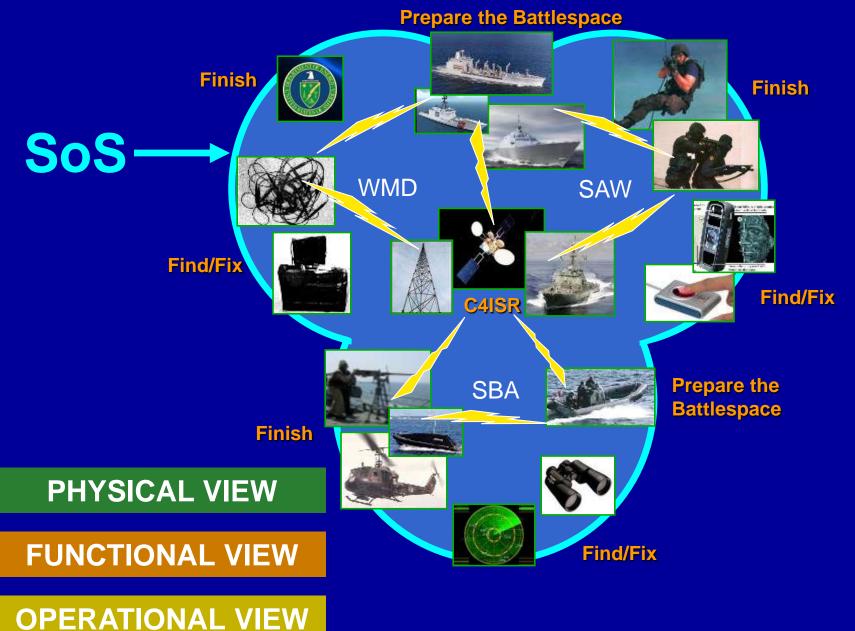






Top-Down Cost Effective MTR SoS Architecture









C4ISR System Topics

C2 concept alternatives

- Area vs. local span of control
- Problem-solving vs. Objective-oriented command structure
- Common communications and computational infrastructure
- Analysis via modeling and simulation
- Model results







C4ISR System Concepts

C2 concept options:

- Area control & problem-solving command (APS)
- Area control & objective-oriented command (AOO)
- Local control & problem-solving command (LPS)
- Local control & objective-oriented command (LOO)

Common elements:

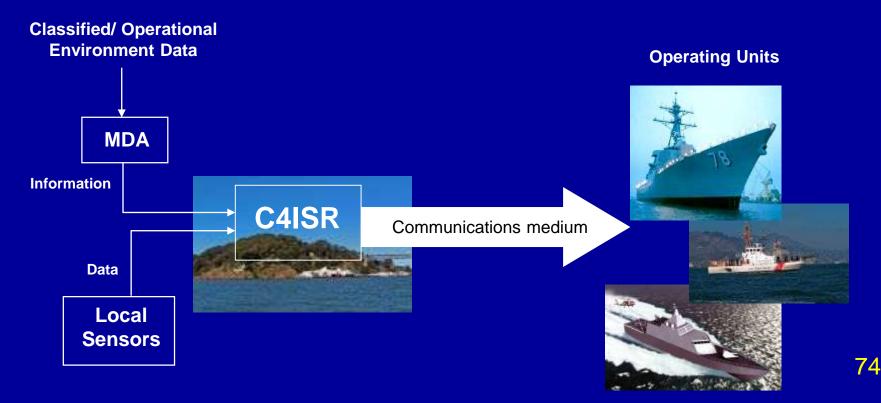
- Communications LAN, WMAN, WAPS
- Compute Defense in Depth, Hybrid Data Fusion
- Provide Intelligence Specific COP + CIP





Area Span of Control

Centralized control of all mission assets
 C4ISR system at shore-based headquarters
 Conserves system cost
 Improves coordination of forces
 Increases C4ISR delay time

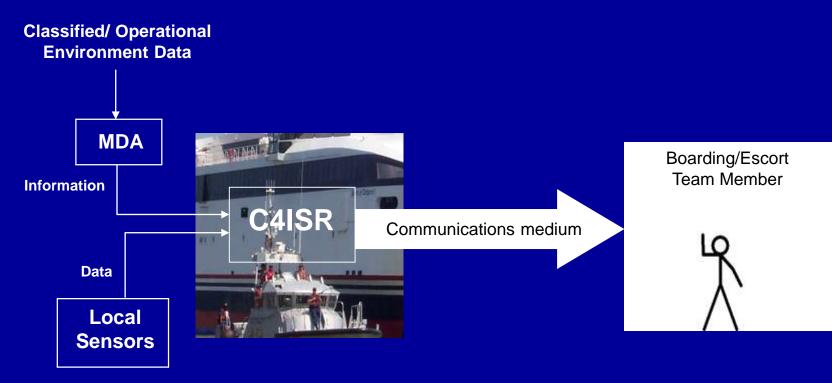






Local Span of Control

- Centered around a single HVU
- C4ISR system resides on escort vessel or is portable for use on HVU itself
- Provides greatest speed and least operational risk in the event of technology failure
- Increases system software cost







Command Structure Alternatives

Problem-solving

- Traditional military approach
- Directives articulate missions and objectives
- Direct two levels of subordinates
- Substantial guidance on methodology

Objective-oriented

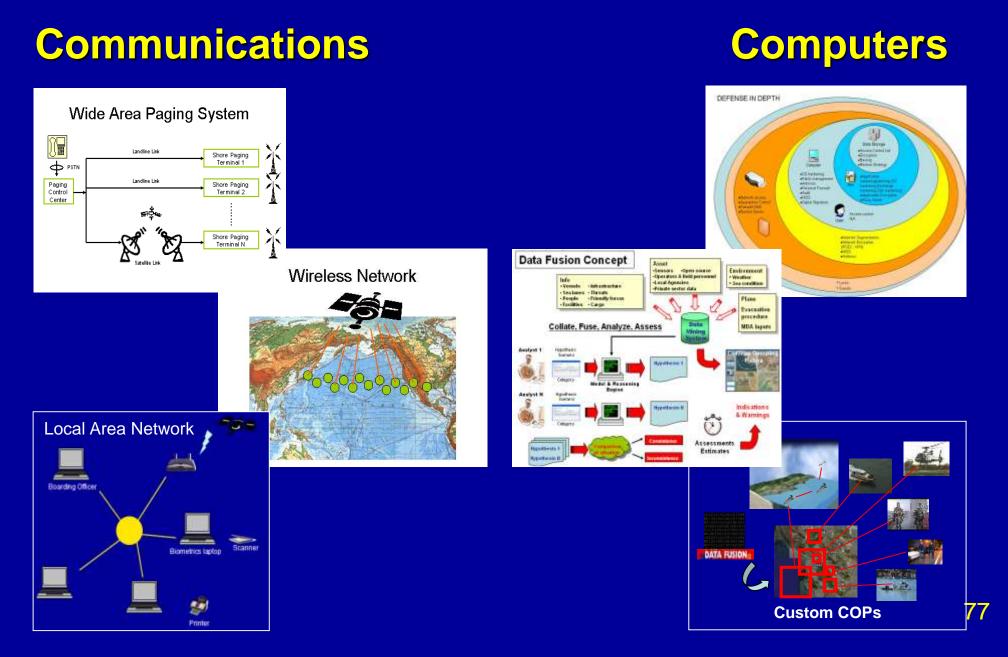
- Net-centric approach
- Shared awareness
- Commander's Intent
- Subordinate initiative
- Stresses synchronization







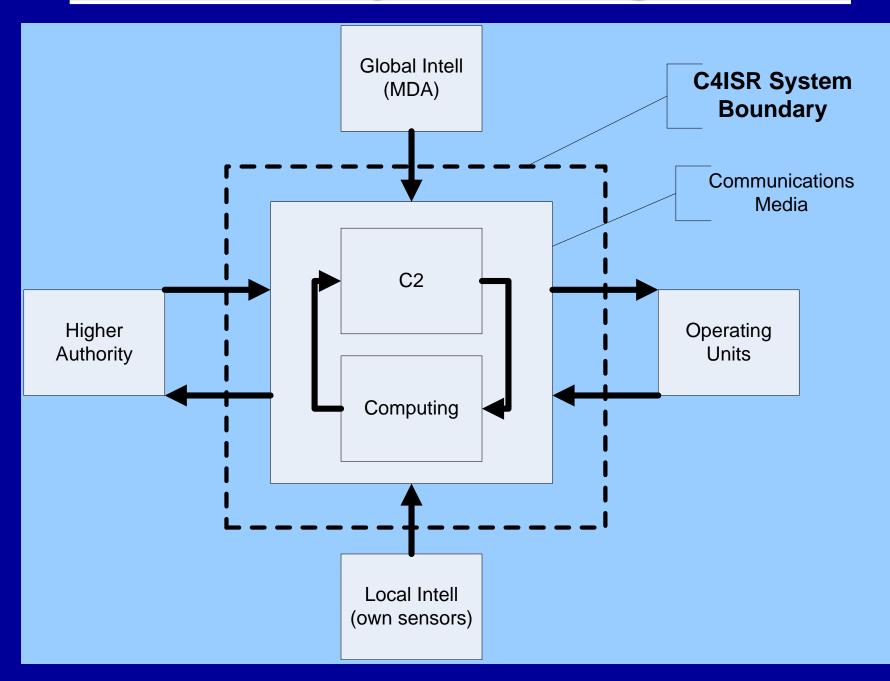
Common Infrastructure







C4ISR System Diagram





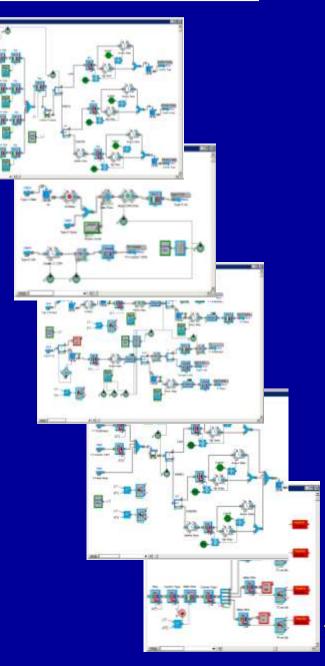


C4ISR Modeling and Simulation

- EXTEND model generates and processes 4 types of communications items
- 12 input variables per concept option
 - Record 1 APS
 - Record 2 AOO
 - Record 3 LPS
 - Record 4 LOO

Output is average delay time for each item type

🚸 DB Viewer - [C4 Options in C4ISR Model FINAL]														
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Sea State Delay: Sea State Distrib	1	15	6	6	1	0.5	2	5	0.5	20	20	0.2	0.1	
Simulation Setup	2	15	60	60	1	0.5	2	5	0.5	20	20	0.1	0.1	
Simulation Time I Taguchi Runs	3	3	6	6	0.5	0.25	1	2	0	1	1	0	0.9	
Time to Underwa	4	3	60	60	0.5	0.25	1	2	0	1	1	0	0.9	
US Interceptor S Viewer Tabs														



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Simulation Results

- Delay times are the total time for item flow through C4ISR model, i.e., be "processed"
- During simulation, mission models dynamically draw delay times from C4ISR Delays database
- Results for stand-alone C4ISR model run of 1000 time units per option displayed below

	Comms Type	H.A.Order	Node Request	Intel Data	Node to Node	
	Field #	1	2	3	4	
C4ISR Option	Area PS	25.1	24.9	19.8	0.060	
	Area OO	9.5	9.9	7.3	0.054	
	Local PS	11.6	14.8	5.6	0.051	
	Local OO	6.7	7.2	3.05	0.047	

Note: Table displays average delay times in minutes





Final C4ISR System Concepts

BUCE architecture

- Area span of control
 Maximum Performance and TDCE architectures
- Local span of control

Common elements:

- Command structure Objective-oriented
- Communications LAN, WMAN, WAPS
- Compute Defense in Depth, Hybrid Data Fusion
- Provide Intelligence Specific COP + CIP





Summary

- Three SoS architectures capable of executing WMD, SAW, and SBA missions
 - Maximum Performance
 - Bottom-Up Cost Effective
 - Top-Down Cost Effective
- Recommend Top-Down Cost Effective MTR architecture

Final C4ISR elements

- Control
 - Area (BUCE)
 - Local (Maximum Performance, TDCE)
- Command structure Objective-oriented
- Communications WAPS, WMAN, LAN
- Compute Defense in Depth
- Provide Intelligence Specific COP + CIP













Counter WMD Mission

LT Brian Connett, USN





Administrative Note

WMD mission briefing – 2 parts ◆Part 1: •Now •Here UNCLASSIFIED •FOR OFFICIAL USE ONLY (FOUO) •NOFORN/Rel: SGP **♦ Part 2:** •1330 – 1410 Secure Tactical Briefing Laboratory (STBL) CLASSIFIED SECRET/NOFORN







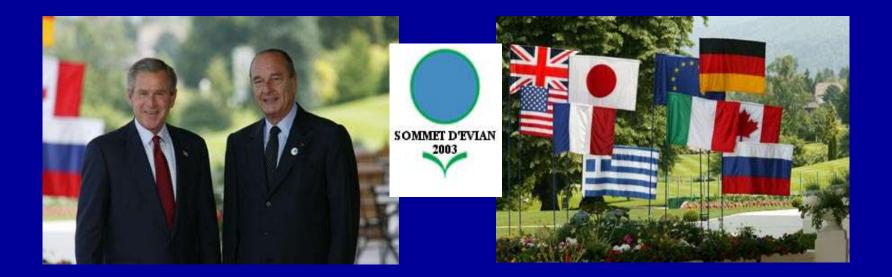
- Foundation
- WMD primer
- Scenario assumptions
- System concepts
- Modeling, simulation and analysis
- Results and recommendations





Proliferation Security Initiative*

- May 31, 2003 Krakow, Poland
- Eve of G8 Summit, Evian, France
- Stop & impede shipments of WMD
 - Dynamic, active approach to Counter Proliferation
 - Effective and coordinated collaboration



*31 May 2003 Krakow, Poland with 11 Founding Countries; Supported by the 109th US Congress



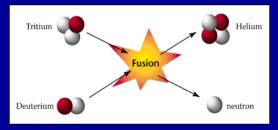


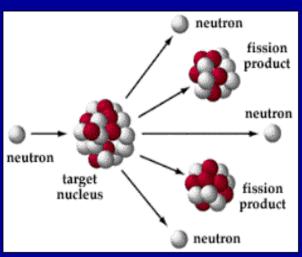
WMD Primer

Nuclear weapons

- Most destructive weapon
 - Immediate destruction
 - Death
 - Severe property damage
- Sub-categories
 - Fission explosives
 - Fusion explosives
 - Enhanced radiation weapons
- Radiological weapons
 - "Dirty Bomb"
 - Conventional explosive with radioactive material embedded for dispersal









Sources of Radioactive Materials for Weapons



Medical
Industrial
Agricultural
Spent fuel









Terrorist Assumptions

- Weapons smuggled on board innocent ship
- Weapons not escorted by terrorists
- Weapons loaded at any port









Response Force Assumptions

- Weapons need to be found beyond 100 nm from coast of United States
- Weapon Carrying Ship to be handed over to Department of Energy Joint Technical Operations
- Unsearched ships to be detained at 100 nm









Scenario

♦20 Ships •2000 - 10000 TEU Port of origin Southeast Asia Legitimate shipping company Voyage across Pacific Closest land of approach -Yokuska, Japan -Kodiak, AK -Oahu, Hawaii Nuclear device Plutonium or Uranium IAEA Significant Quantity Point of No Return





Factors Influencing Detector Selection



Device emissions •Gamma rays Neutrons Device shielding effects Self External Energy loss over distance $\bullet 1/r^2$ Background radiation Detector efficiency Integration time









Find / Fix System Concepts

Detectors

- Sodium Iodide (Nal)
- Linear Radiation Monitor (LRM)
 - -80' of cord allows simultaneous search of <u>9</u> containers
- Detectors and Identifiers
 - High Purity Germanium
 - Fission Meter
 - Long integration time capability



WMD Mission CONOPS

- Bottom-Up Cost Effective Architecture Systems
 - C4ISR Area C2 / Obj-oriented
 - PBS LCS / WMSL
 - Find/Fix LRM / Fission meter

- Top-Down Cost Effective Architecture Systems
 - C4ISR Local C2 / Obj-oriented
 - PBS LCS / WMSL
 - Find/Fix LRM / Fission meter



ax-Performance Architecture Systems

- C4ISR Local C2 / Obj-oriented
- PBS LCS / WMSL
- Find/Fix LRM / Fission meter

Modeling, Simulation and Analysis

- Probabilistic modeling
- Potential Attack Vessel Generator Module
 - Generates 20 PAVs
 - Attributes randomly assigned / reflect expected value
- Ship Intercept Module
 - Plots track eastbound across Pacific
 - Readies ships to intercept once SoS receives intel
 - Actual intercept
- Container Search Module
 - Monte Carlo simulation results
 - Multiple look protocol for each container

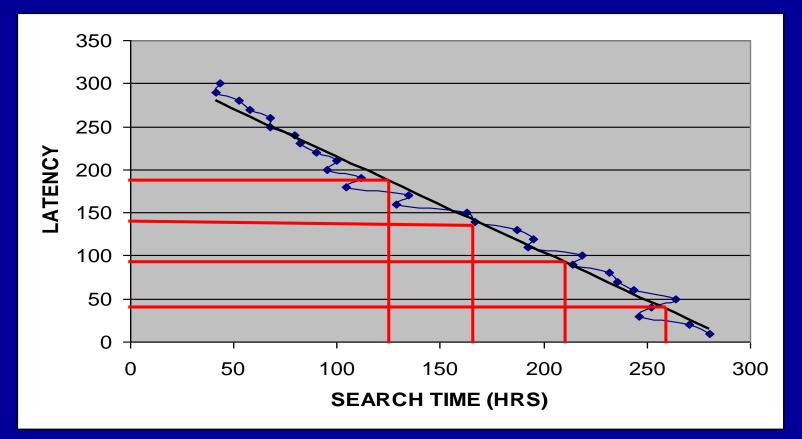
*Monte Carlo Simulation provided by Lawrence Livermore National Laboratory98





WMD Results

 Intelligence latency < 180 hours yields sufficient search time without delaying ships (even with 20 vessels to search)
 All architectures achieve 0.99 Ps













Counter SAW Mission

Maj Michael Shewfelt, USMC







 Historical examples Scenario assumptions System concepts Modeling, simulation and analysis Results and recommendations





Ships as Potential Weapons

- 1947 April 16, Texas City, Texas, SS Grandcamp
 - Fire and detonation of approximately 17,000,000 pounds ammonium nitrate
- 1980 May 9, Tampa,
 Florida, Sunshine
 Skyway Bridge,
 Summit Venture
- 1989 March 23, Prince William Sound, Alaska, Exxon Valdez







Ships as Potential Weapons

Deliberate attacks - other forms of transportation

- 1995 April 19, Oklahoma City truck bombing
- 2001 September 11, New York City & Wash DC airliner attacks









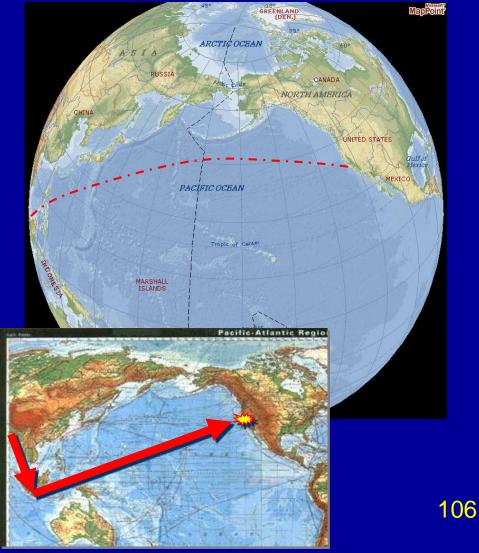


Scenario

20 Ships

- •Cargo / Megaships
- •Oil tankers
- •Liquid propane/natural gas tankers
- Port of origin
 - Southeast Asia
 - Legitimate shipping company / method
- Length of voyage across Pacific Ocean
 - •Three routes
 - Closest land of approach
- Terrorists on board
 - One or more ships
 - •Average of 10 per cell
- Point of impact San Francisco Bay
 - Port facilities
 - Bridges
 - Airport
 - Cultural centers









Terrorist Assumptions

- Terrorists capable of operating commercial ships
- Terrorists remaining inconspicuous until near target
- Terrorist response to boarding
 - If still covert
 - Remaining concealed
 - Resisting when detected
 - Exposing and engaging boarding team
 - If already in control of ship
 - Prevent boarding by fending off boarding attempts
 - Engaging boarding team when on board ship









Response Force Assumptions

- 12-man Hostile VBSS teams and delivery platforms available for each intercepting U.S. ship
- PAVs can be disabled by kinetic strike against propellers and/or rudders

 ROE enables local command and control to facilitate timely response













System Concepts Explored

- Deploy Forces
 - Current ships
 - Program of Record ships
 - COTS modification
- Detect and Identify
- Recapture / Disable
 - Surge operations
 - Non-surge operations





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System Concepts

Deploy Forces (1) Current ship systems

- Cruiser
- Destroyer
- Frigate
- High Endurance Cutter (USCG)

(2) Program of Record ship systems

- Littoral Combat Ship (LCS)
- Large Maritime Security Cutter (WMSL)

(3) COTS modification

- NASSCO Tote Orca-class trailer ship
- WallyPower 118'-yacht interceptor











System Concepts

Detect and Identify

- Techniques for crew search and identity verification
 - Facial recognition / fingerprinting

Recapture / Disable

(1) Surge Escort / Recapture

- Sortie warships, provide armed escort on board ship during Pacific transit
- Search ship for any terrorists
- Terrorists in control, attempt to recapture

(2) Sea Marshal Escort / Disable

- Armed escort on board ships during harbor pilot onload (10 Sea Marshals)
- Secure five critical spaces on ship
- Terrorists in control, disable from shore battery





Concept of Operations (1)

- All commercial ships intercepted as far away from CONUS as possible
 - MDA system provides PAV locations
 - Boarding teams activated
 - Boarding teams deployed
 - Assets surged to intercept PAV
 - San Diego, CA
 - Kodiak, AK
 - Japan
 - Oahu, Hawaii



Concept of Operations (1) Cont'd

Search method

- Detection and identification
 - Team boards ship, searches ship and verifies identities of personnel
- No terrorists located
 - Team escorts ship for remaining portion of transit
- Terrorists located
 - Ship under terrorist control is retaken
 - Ship that remains under terrorist control is disabled
 - More time available to handle situation





Concept of Operations (2)

- All commercial ships intercepted at the Harbor Pilot boarding location close to Golden Gate Bridge
 - •MDA system provides PAV locations
 - Sea Marshal teams activated
 - Sea Marshal teams deployed
 - Sea Marshal teams board ships and escort into the bay to port facility
 - Sea Marshal teams simply secure five critical spaces of ship
 - Sea Marshal teams search or verify crew as time permits
 - Ships under terrorist control are disabled

SAW Mission CONOPS



Max Performance and TDCE architecture systems

- C4ISR Local / Obj-oriented
- PBS LCS / WMSL
- Find/Fix Facial fecognition / fingerprinting
- Finish Surge escort / recapture

PACIFIC OCE

POINT RETE

OBSERVATORY

S

Stinson Beach

Bottom-Up Cost-Effective architecture systems

MARINA DISTRICT

PACIFIC HEIGHTS

• C4ISR – Area / Obj-oriented

Larkspur Corte Madera

Mill Valley

Belvèdere

Sausalita

<mark>) (O)</mark>

GA7

N.R.A.

• PBS – LCS / WMSL

RÍCHMOND DISTRIC

- Find/Fix Facial recce / fingerprinting
- Finish
 - Sea marshal teams board PAV with Harbor Pilot

U.

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FINANCIAL DISTR

San Francisco

East Richmond^{® 4}

Kensing

Emeryvill

- Secure control spaces of PAV for duration of transit
- If team encounters resistance or faces a hijack attempt, disable ship with shore battery



Modeling, Simulation and Analysis

Probabilistic modeling

- PAV generator parameters
 - Number of stops
 - Length of stops
 - Normal speed of advance
 - Number of terrorists on board (if any)
- Ship intercept parameters
 - U.S. interceptor readiness to surge
 - Interceptor locations
 - Intercept geometry and timing
- Engagement modeling
 - Terrorist status
 - Terrorist reactions
 - Insertion of U.S. forces
 - Close Quarter Battle between U.S. forces and terrorists
 - Ship damage
 - Ship disabling attempts and damage suffered

Modeling, Simulation and Analysis

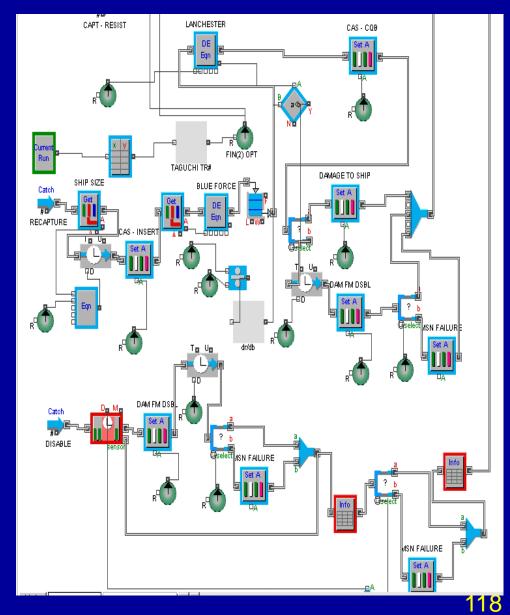
EXTEND engagement model

Inputs

- Terrorist seizure mentality
- Terrorist response to boarding
- Relative combat skills of U.S. and terrorists
- Disabling weapons probability of success

Outputs

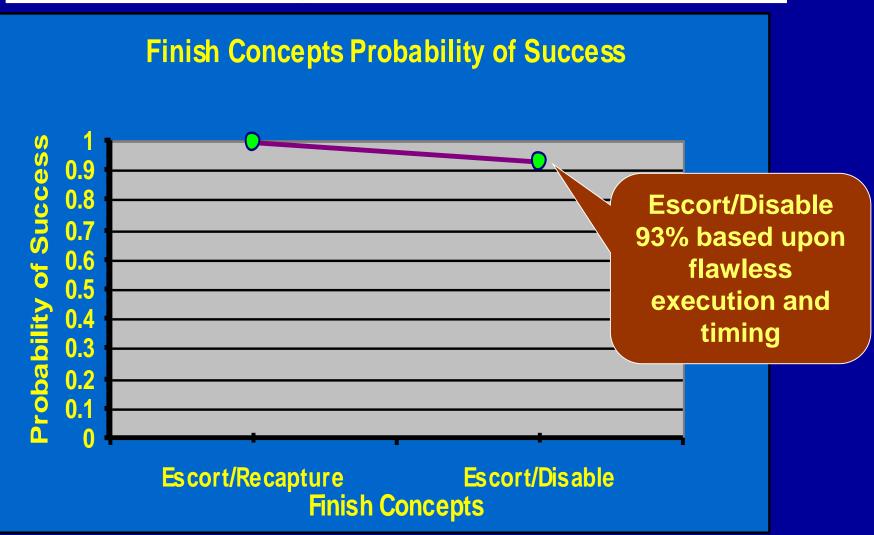
- Architecture P(success) in scenario
- Damage suffered by ship in combat and/or disabling







Analysis Results



•Escort/Recapture 99% effective •More time to prosecute threat before reaching CONUS •Large operating cost increase as compared to Escort/Disable





Non-quantifiable Impacts

Alternative courses of action by terrorists

Terrorist priority of actions Go / No Go criteria







Analysis into development and employment of non-lethal weapons to disable large ships

- Minimize risk of sinking
- Without causing significant damage

More detailed analysis of large vessel re-capture

- Potential responses by terrorists
- Number of boarding team members required for timely, effective recapture

Potential multi-purpose use of COTS modification ships

- Counter drug operations
- Littoral operations











Counter SBA Mission

LT Joe Oravec, USN







Historical examples

Scenario assumptions

System concepts

Modeling, simulation and analysis

Results and recommendations





Historical Examples

USS Cole
M/V Limburg
ABOT/KAAOT
Superferry 14





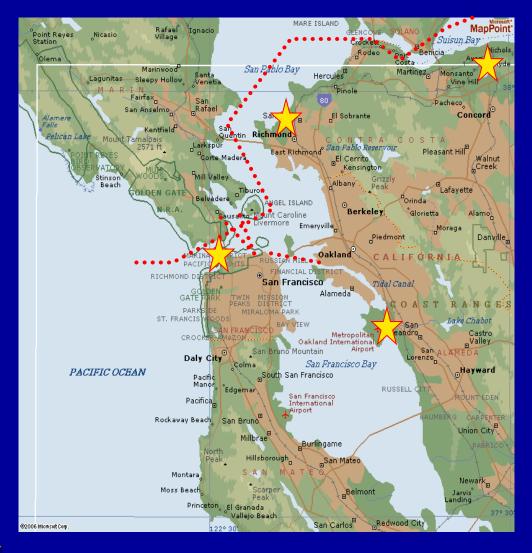






SBA Scenario

- Suicide boat attack in San Francisco Bay
- Potential targets
 - Crude oil tankers
 - Passenger ferries
 - Critical infrastructure
- Single attacker
 - Blends in with recreational boaters to get close to target
 - Attacks at high speed
- Current ROE & Coast Guard regulations
 - 500 yard buffer zone from HVU
 - 100 yard "no entry" zone
 - Immediate engagement without consultation with higher authority

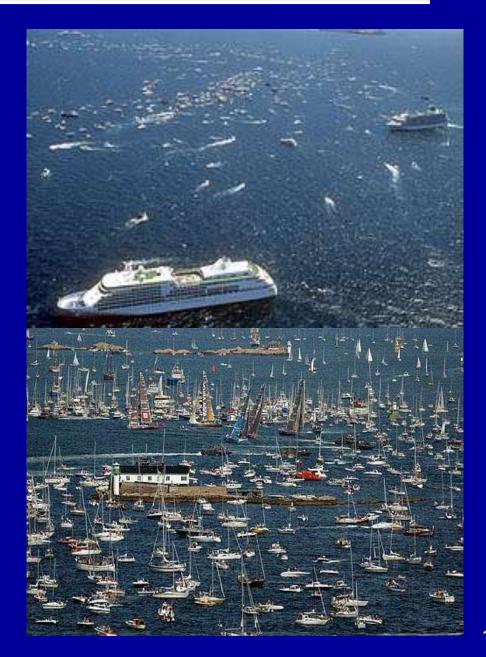






SBA Scenario

- Heightened alert level set
- Recreational boat restriction active
 - Enforced by local law enforcement and USCG auxiliaries
- ♦ JIATF activated







System Concepts Explored

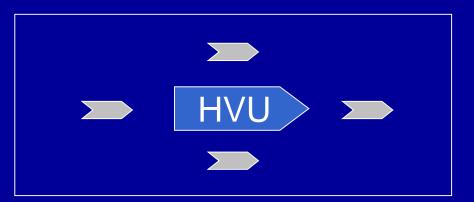
- Close escort vs. barrier patrol
- Small vs. medium escorts
- Traditional escorts vs. teams on board HVU
- Addition of armed helicopters
- Addition of unmanned surface vehicles (USV)
- Use of non-lethal weapons (NLW)

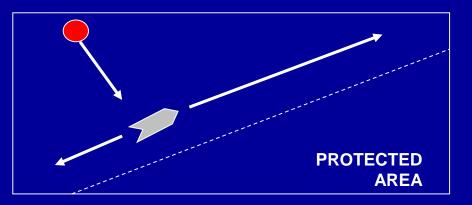


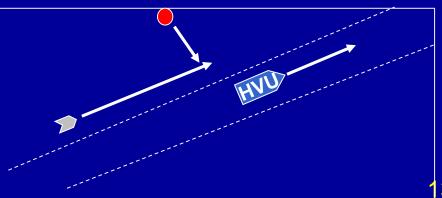


Close Escort vs. Barrier Patrol

- Close escorts to follow HVU to destination and defeat any attacks
- Barrier patrol to intercept incursion of protected area





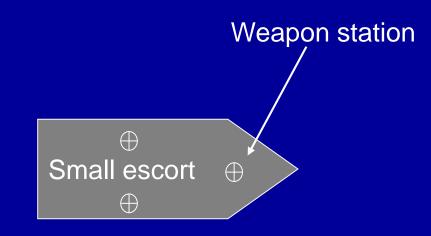




 Number of weapon stations
 Affects probability of kill

Endurance

- Affects force structure
- Maneuverability
 - Affects escort formation & probability of kill









Traditional Escorts vs. Teams

Teams can reposition quickly to meet threats

 $\overset{}{\swarrow}$

 \bigstar

HVU

 $\overset{}{\swarrow}$

- Low cost option
- Less vulnerable than escorts

 \bigstar

Attacker







Benefits of Armed Helicopters

- Scouting / challenging
 Reduces engagement decision time
- Engagement capability









Benefits of USV

 Scouting / challenging
 Reduces engagement decision time
 Reduces risk to small boat crews







Non-lethal Weapons

- Employ NLW as warning device
 - Discriminates targets from innocent boaters
- Need an intermediate step between warnings and use of deadly force especially in CONUS
 - Risks of collateral damage
 - Time is limited









SBA CONOPS



Modeling, Simulation and Analysis

Probabilistic modeling

- Hits required to kill attacker (negative binomial)
- Weapon probabilities of kill (conditional probability, binomial distribution)
 - Parameters
 - Range
 - Attacker speed
 - Probability of hit
 - Rate of fire

- Ammunition capacity
- Multiple weapons
- Coordinated fires
- Coordinated reloading

• Platform probability of kill

- Weapon combinations
- Firing arcs

• Formation probability of kill (probability trees)

- Maneuverability
- Firing arcs
- Separation distance





Modeling, Simulation and Analysis

EXTEND engagement model

Inputs

- Attacker initial distance (d₀)
 - (d₀)~Nor(μ , σ ²) so then d₀ ~ Nor(500yd,22500yds)
- Escort option maximum engagement distance
- Escort option P(kill)
- Escort option ID & classification time
- Finish option P(kill)
- Finish option ID & classification time
- Finish option d₀
- C4ISR initial delay
- Win / lose parameter (distance)
- Outputs
 - Architecture P(success) in scenario

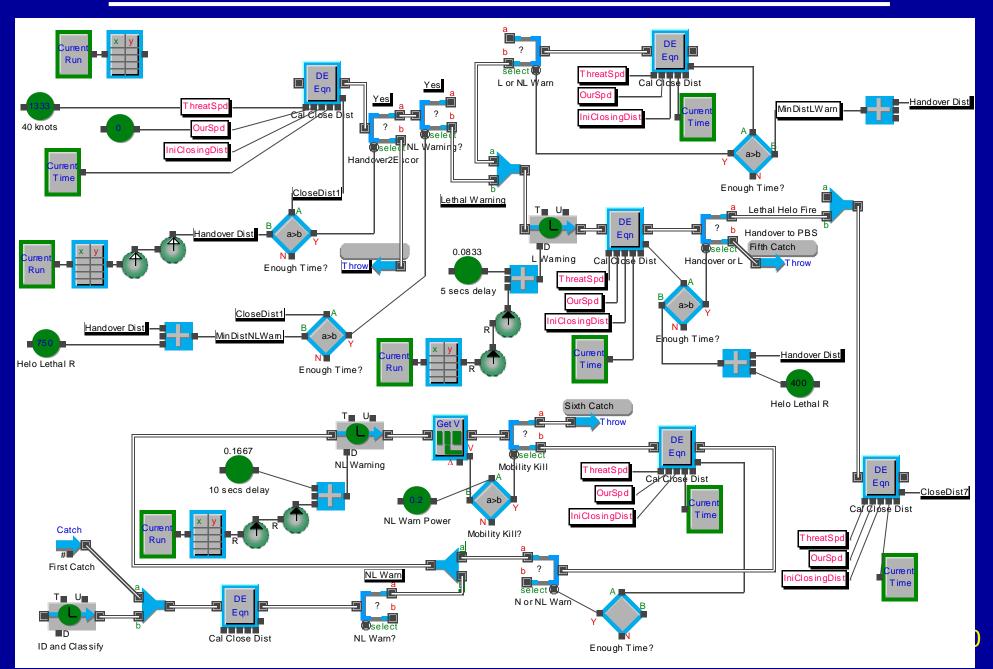


EXTEND commerce delay model Inputs Number of escorts Number of HVU C4ISR initial delay Outputs HVU delay time in hours





EXTEND SBA model

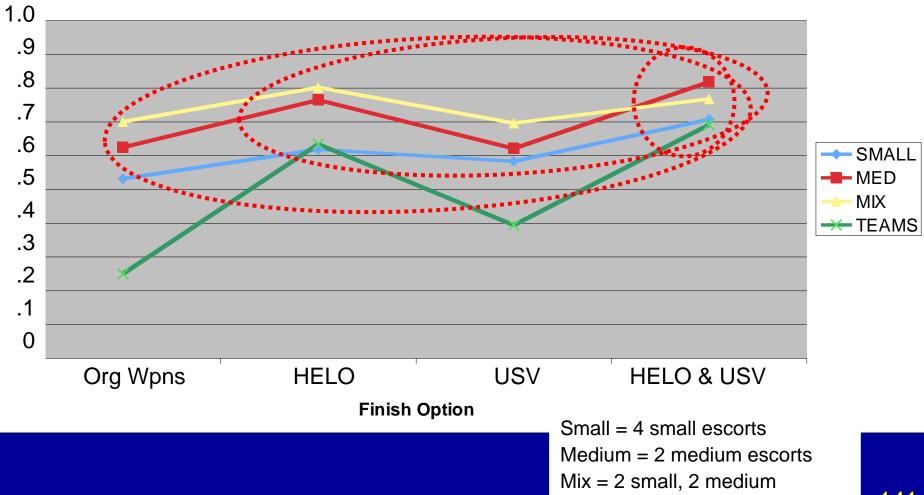






Escort Option Effectiveness

ESCORT OPTION EFFECTIVENES







Non-quantifiable Impacts

Effect on terrorist planning and operation (impact on enemy OODA loop)

Routine patrols by helicopters / surface vessels

- Intel gathering
- Local area knowledge
- Improvement in detection / discrimination ability
- Duration of operation
 - Loss of alertness



Recommendations for Further Study



- Engagement geometry (formations, escorts, and attacker)
- Anti-vehicle non-lethal weapons
- High P(kill) weapons
- Feasibility of control system for USV
- Feasibility / effect of armed USV
- Enforcement of recreational boat restriction











SoS Sustain Overview

LT Jared "Chewy" Chiurourman, USN





Topics

- Sustain function interaction within the SoS
- Summary of results
- Sustain models
 - Ship Fuel Consumption Model (ShiFCoM)
 - Watch Team Sleep Analysis Model (WaTSAM)
 - Small Boat Availability and Reliability Model (SARM)
 - Helicopter Availability and Reliability Model (HARM)
- Take-aways





Project Phase Overview

Needs Analysis **Requirements Analysis Process** Requirements Analysis **Operational Requirements** WMD Functional Analysis Functional Requirements SR/ Architecture Process Mission Needs **De** relopment Operational Requirements C4ISR Top Level Performance Measures Prepare Top Level Functional Analysis Mc deling and Top Level Performance Requirements Find/Fi Finish Requirements A Sustain Simulation 22 Cost Analysis 0.95 PROBABLITY OF SUCCESS 0.9 0.85 0.8 700%SINC REASEIN COST Effectiveness Analysis 0.75 0.7 0.65 TOTAL 0.6 0.55 Architecture \$10,000 000.000 2000.000 0.000 1500.000 TOT AL SYST EM COST (\$FY200GM) Recommendation



Bottom Line Up Front: Summary of Results



Model	Results	Effects
ShiFCoM	LCS: consumes fuel more efficiently allowing higher transit speed	WMD/SAW mission CONOPS Architecture Cost Effectiveness
	LCS: smaller fuel capacity limits its unsupported endurance	
	FFG-7, WHEC-378, and WMSL failed to meet all operational requirements	
WaTSAM	Watch teams more efficient when rotated off- ship every 24 hours	WMD/SAW/SBA mission CONOPS
	Shortened shift watches keep efficiency from falling below acceptable levels	Architecture Cost Effectiveness
SARM	Conservative estimate requires 112 RHIBs in stock to ensure that almost 100% of the time 72 are available for the SBA mission	Architecture Cost Effectiveness
HARM	34 SH-60Bs must be stocked to ensure that 99% of the time 26 are available for the SBA mission	Architecture Cost Effectiveness



Ship Fuel Consumption Model (ShiFCoM)



Ship Fuel Consumption Model

- ♦ Requirement: sprint speed ≥ 24kts, higher is better
- Modeling tools
 - Deployment EXTEND model results used as input
 - MS EXCEL model generated output
- Constraints
 - 4 Pacific U.S. bases considered
 - 9 ship types considered
 - Must have ≥ 10% fuel at intercept
- Purpose
 - Determine ship suitability for mission
 - Calculate ship maximum optimized sprint speed
 - Determine ship's fuel cost for mission



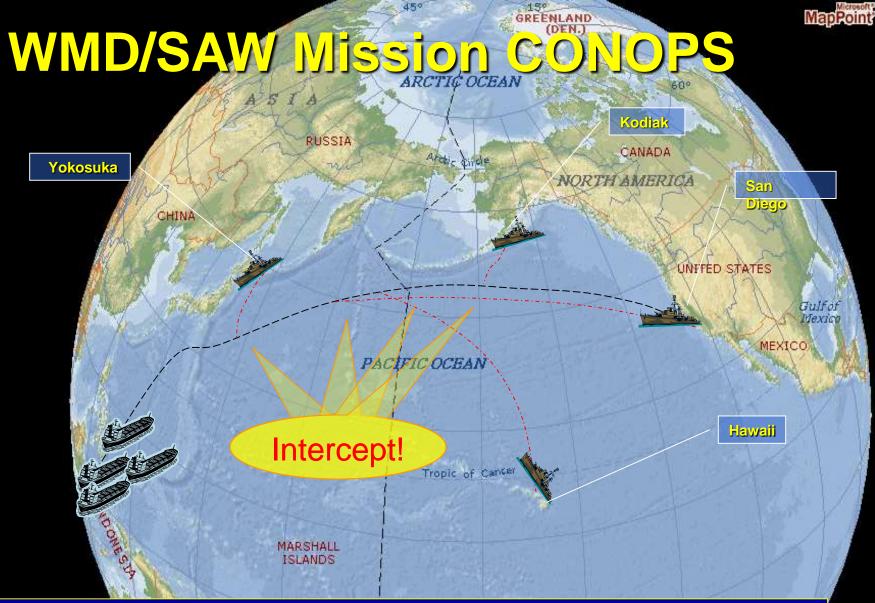












- MDA system provides container ship locations
- Search teams activated and deployed
- National Fleet assets surged to intercept at best speed
- MSC ships tasked to rendezvous for UNREP no later than 24 hours after intercept

180°

165°

@2006 Microsoft Corp.

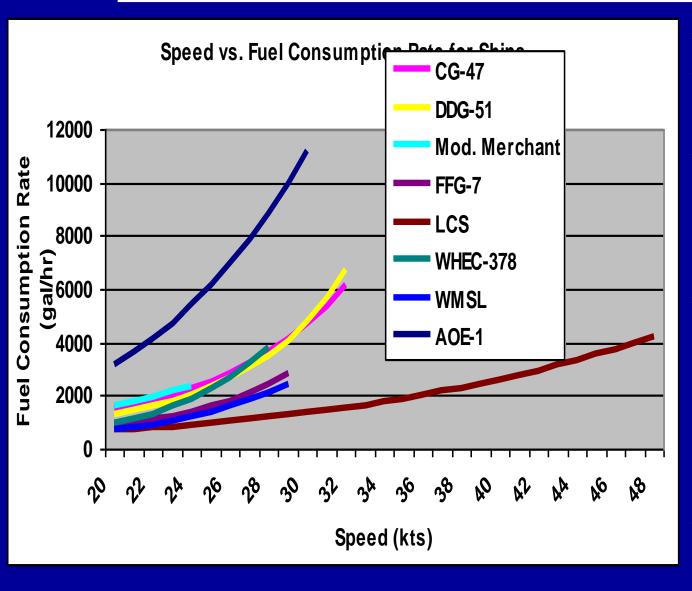


- At sea intercept allows multiple days of search
- Ships escort PAVs & provide support to teams during search
- WMD Mission: Discovered devices will be turned over to Department of Energy JTO Teams for disarmament





Ship Fuel Consumption Rates



Best MPG: LCS

- Worst MPG: AOE-1
- WMSL slightly better than WHEC-378 at high speed

Similar fuel consumption rate curves

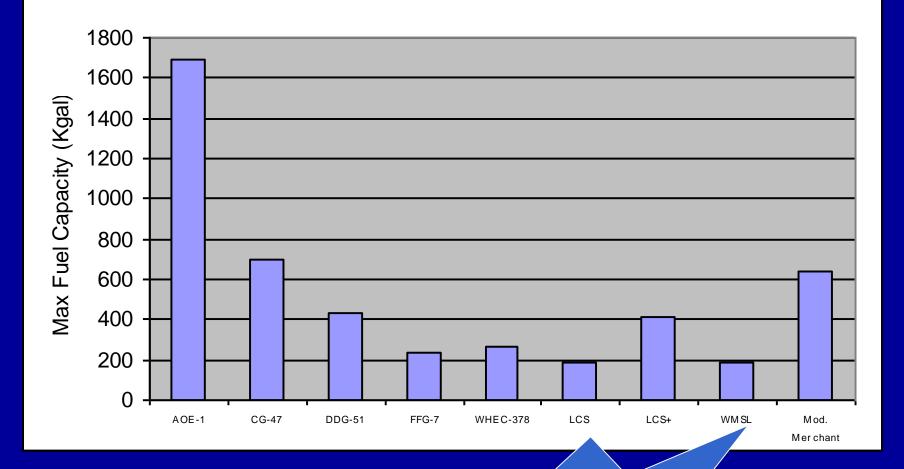
- CG-47 & DDG-51
- WMSL & FFG-7

 FFG-7 better than DDG-51 or CG-47



Ship Fuel Capacity (Estimated)

Maximum (Approximate) Fuel Capacity by Ship Class



LCS & WMSL have smallest fuel capacity



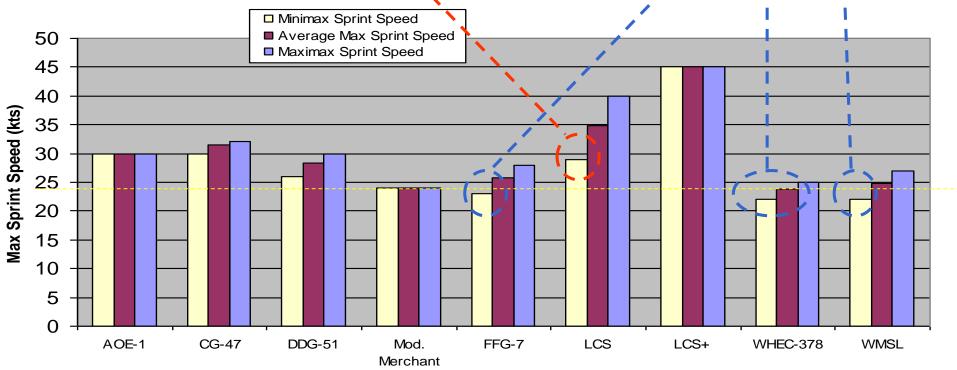


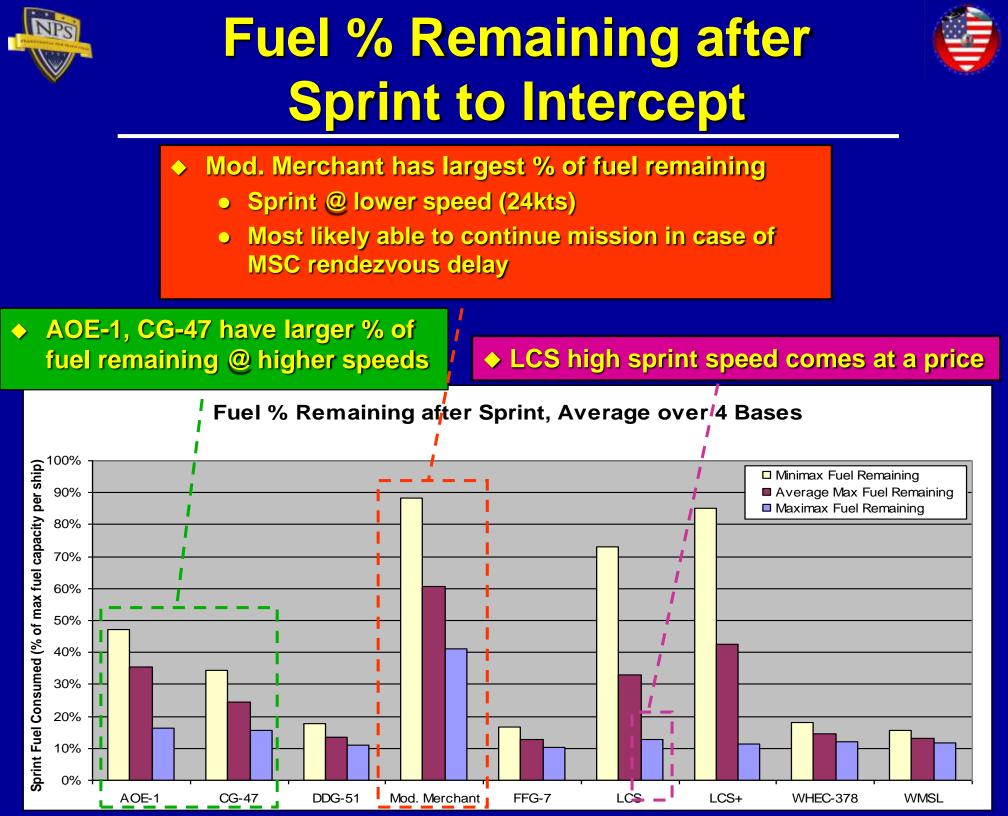
Optimized Ship Sprint Speeds

 Highest optimized max sprint speeds: LCS, CG-47, AOE-1 LCS+ affords large gain in sprint speed (45 kts!) due to hypothetical fuel tank

Long distance decreases LCS max optimized speed Fails to meet sprint speed requirement from all bases

Maximum Optimized Sprint Speed, Average over 4 Bases

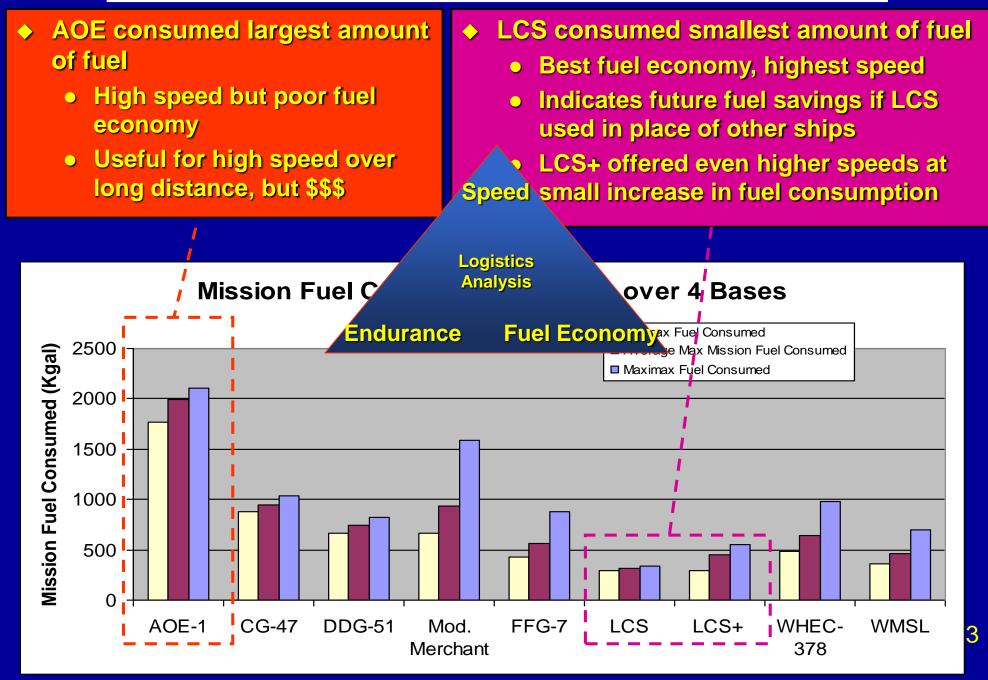








Total Mission Fuel Consumption





Watch Team Sleep Analysis Model (WaTSAM)



Watch Team Sleep Analysis Model (WaTSAM)



- Purpose: Maximize WMD/SBA mission P_s by controlling fatigue
- Requirement:
 - Individual worker cognitive "effectiveness" must not drop < 77.5%
- Constraints
 - Unsupported, watch teams limited to 2 shifts (Blue / Gold)
 - Supported, more shifts permissible, individual work-breaks possible
- Method
 - Fatigue Avoidance Scheduling Tool (FAST) used for 7-day model
- Assumptions
 - Teams start mission well-rested
 - Teams sleep when not working

 Note: FAST does not measure affects on alertness from working long hours; only from loss of sleep



Watch Team Sleep Analysis Model Results



Results

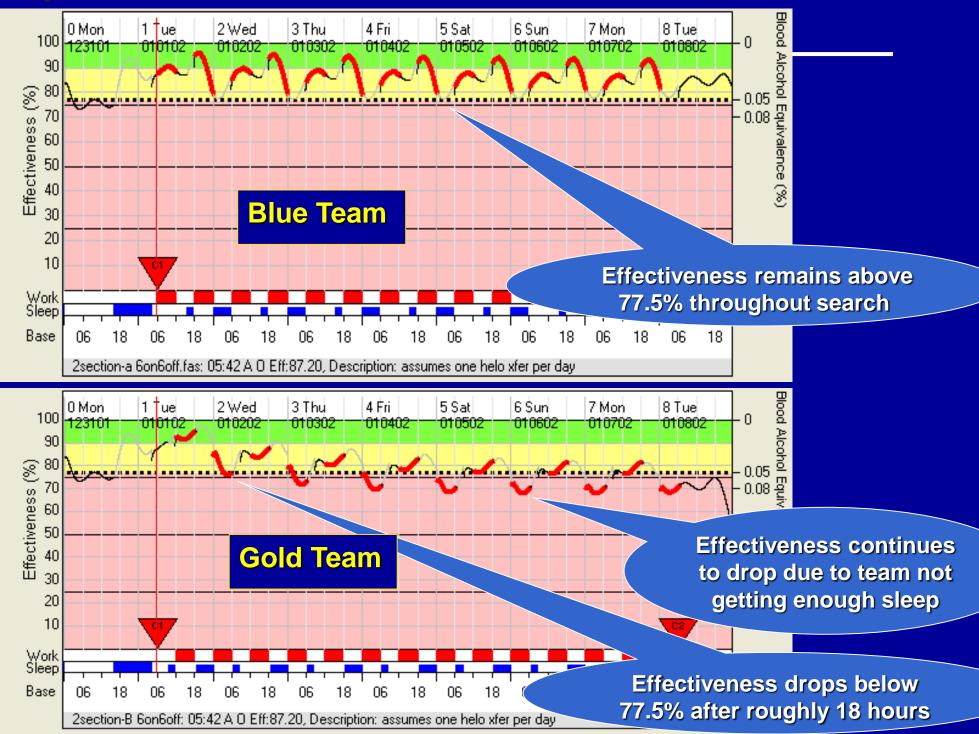
- Unsupported 2-section watches fail effectiveness requirement
 - 6-hour watch shows the most frequent drops in effectiveness
 - 8 & 12-hour watches show approximately equal drops in effectiveness
- Supported multi-section watches meet effectiveness requirement
 - Effectiveness remains ≥ 77.5% for duration of search
 - Teams get less sleep due to transfer on/off ship (but more breaks)

Recommendations

- Multi-section watch rotation with breaks
- Shorter watches during periods of normal "lows" in circadian rhythm to avoid drops in effectiveness (i.e. dog watches)
- Ensure berthing accommodations are planned for during missions...space is a factor aboard ships
- Use of military ship support throughout mission minimizes amount of consumables teams must carry off-ship

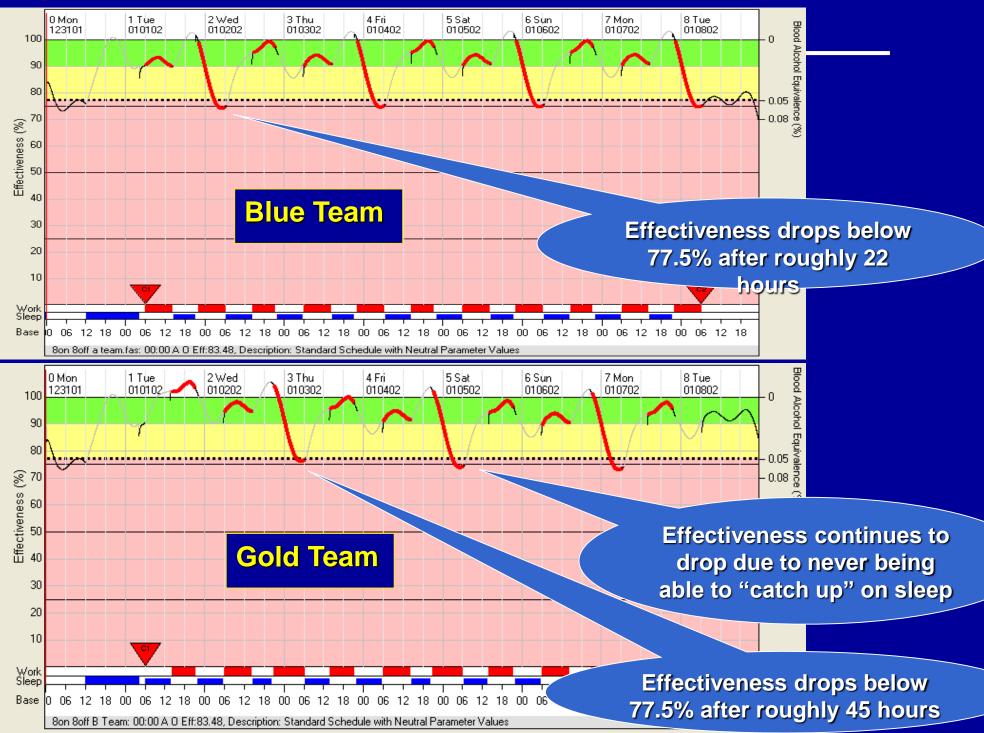
Unsupported – 6 on / 6 off Results





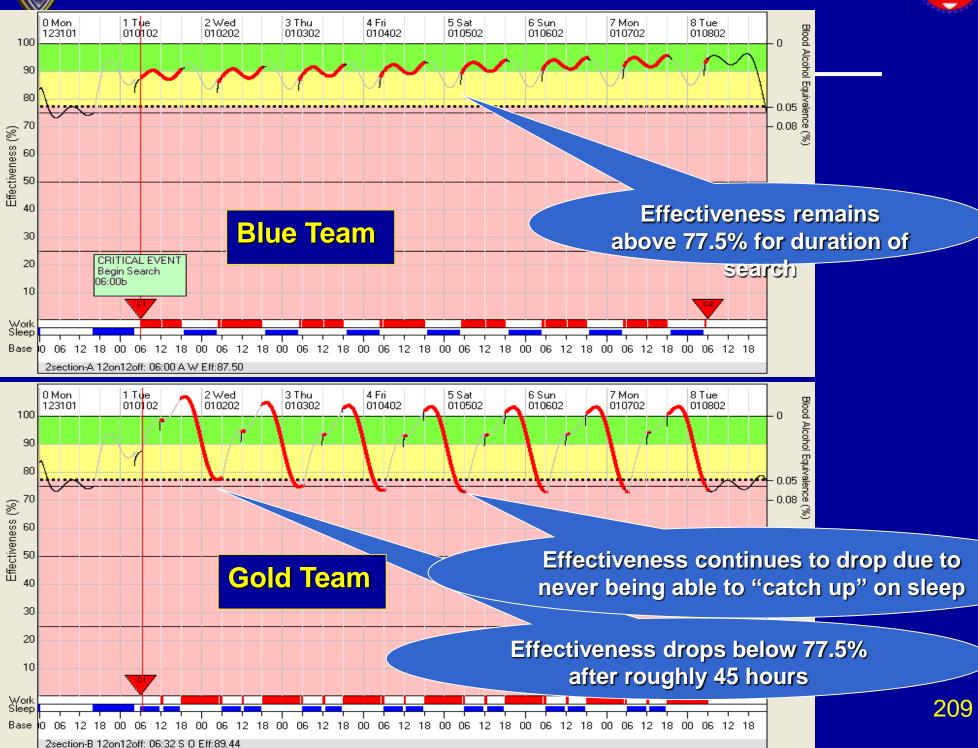
Unsupported – 8 on / 8 off Results





Unsupported – 12 on / 12 off Results

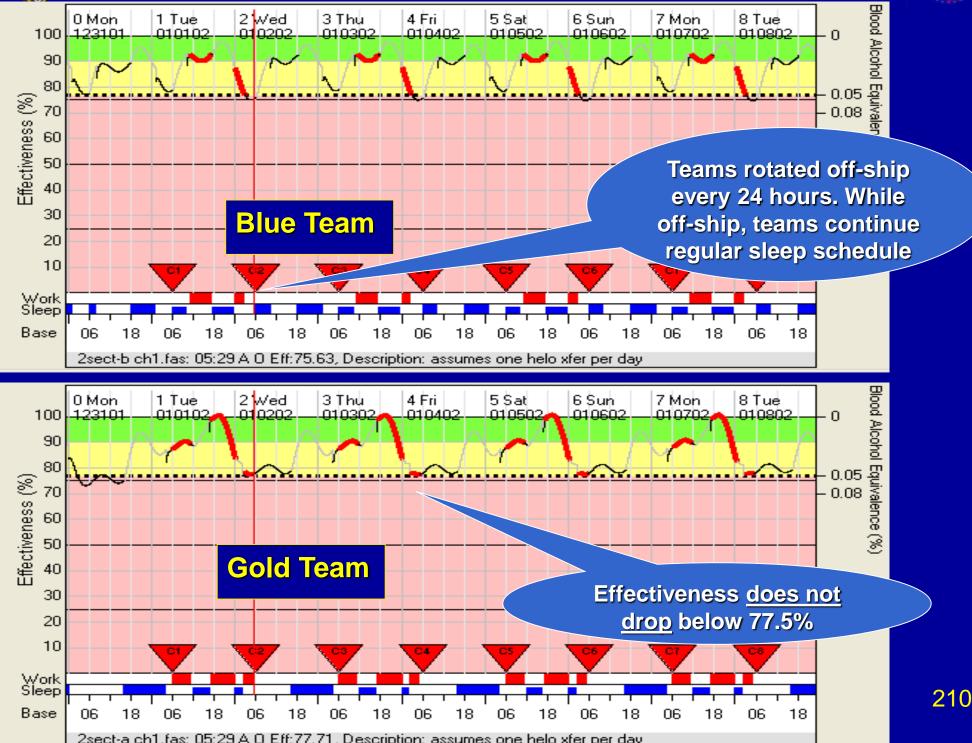






Supported – 6 on (with breaks) / 6 off / 24 off-ship Results







Small Boat Availability and Reliability Model (SARM)



Small Boat Availability and Reliability Model (SARM)



Purpose

- Account for effects from Reliability & Operational Availability (A_o) in SoS by modeling units with lower reliability / higher maintenance requirements
- Small boats & helicopters identified as candidates for modeling
- Requirements
 - PBS function: 72 small boats must be operating in the harbor during a 14-hour period per day for 30 days
 - Sustain function: SoS must "work" 99.99% of the time
- Method:
 - EXTEND reliability model
 - EXCEL Poisson reliability model
 - EXCEL binomial availability model

Reliability =	91%	
Op. Availability =	99%	
λ (failures per hour) =	.0017	212

*based on NSW 11-m RHIB DT/OT results



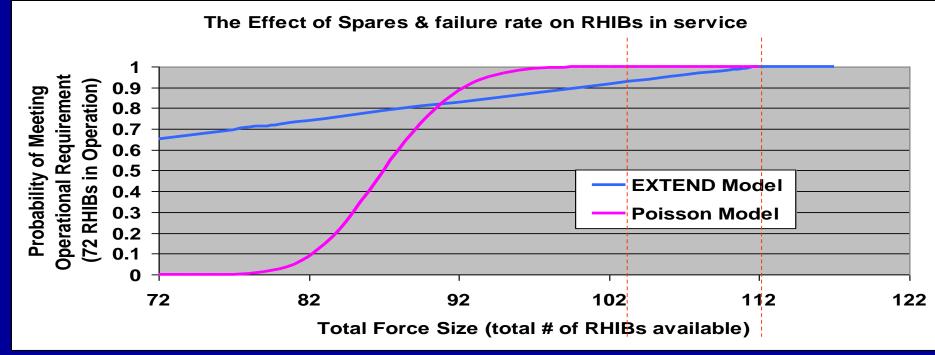




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SARM Reliability Results

- ♦ EXTEND model results: RHIB inventory ≥ 112 keeps 72 RHIBs almost always available
 - RHIBs at different points in service life accounted for
 - Linear slope due to uniform likelihood for a break to occur
 - Provides a more conservative approach
- Poisson model results: RHIB Inventory ≥ 104 keeps 72 RHIBs almost always available
 - "Memoryless" distribution does not account for service life of RHIBs
- ► EXTEND & Poisson models agree at RHIB inventory ≈ 91 and 112



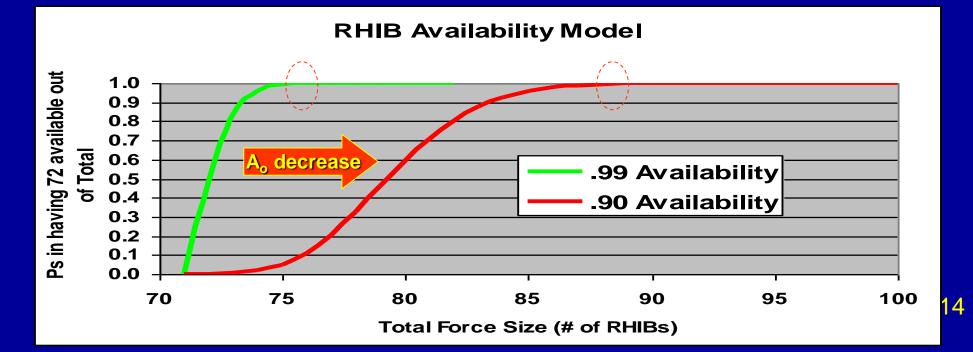




SARM Availability Results

Effect of A_o on total inventory of RHIBs:

- To ensure 72 RHIBs are almost always available:
 - A_o of 90% ≈ 88 RHIBs...therefore 112 total RHIBs will be sufficient
 - A_o of 99% ≈ 76 RHIBs
 - Each 1% drop in A_o requires ~1.33 RHIBs to compensate
 - As RHIB maintenance needs increase, total inventory must increase to ensure a constant number are always available





Helicopter Availability and Reliability Model (HARM)



Helicopter Availability and Reliability Model (HARM)



Requirements

- FINISH function: 26 helicopters must be operating during a 7-hour period per day for 30 days
- Sustain function: SoS must "work" 99.99% of the time
- Method
 - EXTEND availability & reliability model
 - Model includes both availability & reliability (unlike SARM) due to larger maintenance requirement for SH-60Bs



Reliability	99%
Op. Availability	62%
λ (failures per hour)	.0009

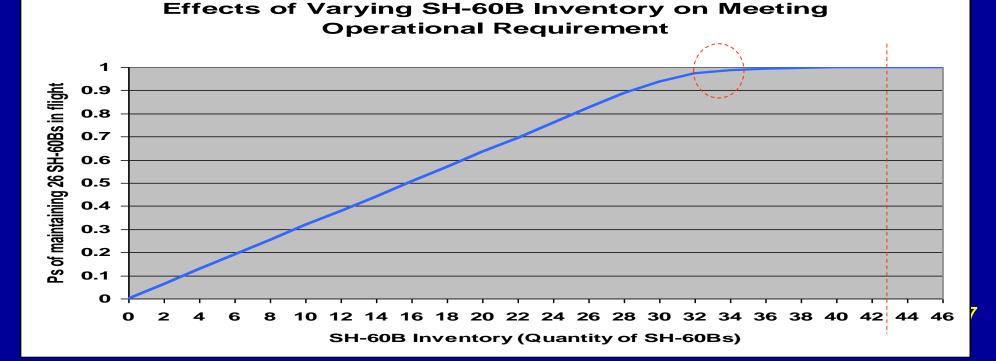
*based on NAVAIR data for SH-60B





HARM Results

- SH-60B inventory ≥ 43 keeps 26 SH-60Bs almost always available (99.99% of the time)
- Elbow occurs in slope at inventory = 34; corresponding to probability = 98.91%
 - After inventory = 34, rate of increasing gains drops
 - Cost for increasing probability of success above 98.81% comes at .13% per additional SH-60B.
 - <u>Recommend SH-60B inventory maximum at 34</u> unless P_s requirement (99.99%) is inflexible.

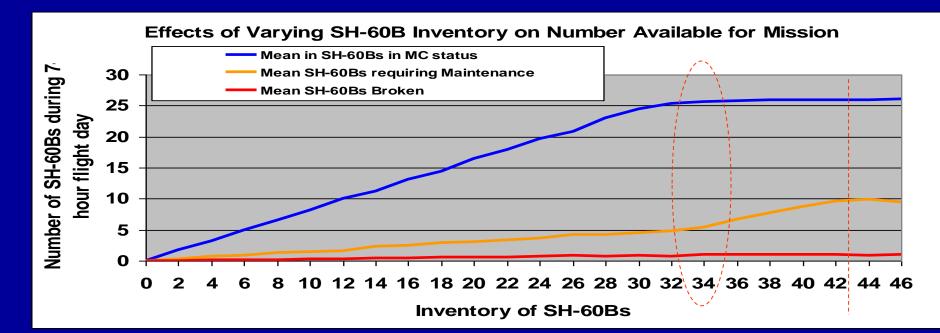






HARM Results

- SH-60Bs maintenance trend is roughly linear (slope ≈ 35%)
 - "Elbow" also occurs in maintenance slope at ≈ 34 SH-60Bs: thereafter maintenance rate <u>increases</u>
 - SH-60B inventory ≥ 43 shows no effects from availability
 - EXTEND model maintenance rate ≈ NAVAIR SH-60B A_o (35% compared to 38%)
- SH-60B failure trend is roughly linear (slope ≈ 5%)
 - SH-60B inventory ≥ 43 shows no effects from reliability
 - EXTEND model failure rate slightly > NAVAIR data (5% compared to 1%) ...but in the ball park
 - Model may be more conservative than real life



8





Take-aways

Fuel consumption

- Fuel efficiency has a large effect on max transit speed
 - future ship designs should consider speed as well as economy to enable ships to enter theatres quickly and at lower cost
- Speed, Fuel Economy and Endurance must be optimized together in order to minimize mission fuel costs
- LCS provides a step towards a more optimized cost solution

Fatigue

• Future reductions in manning will require fatigue considerations for watch rotation scheduling

Operational Availability and Reliability

- Maintenance needs and failure rates affect total inventory size in order to keep the system working when components are down
- High probability to keep the system operating despite maintenance / failures comes at a price
- Use of memoryless distribution showed different results than simulation – assumptions must be understood when planning











Summary and Conclusions

LCDR Andrew "Chunder" Kessler, USN





Mission Need Statement

During all environmental conditions, the MTR system must stop the terrorist attack outside of the range of lethal effects and do so with minimal impact on commerce and economic cost.



Top-level SoS Quantitative Requirements



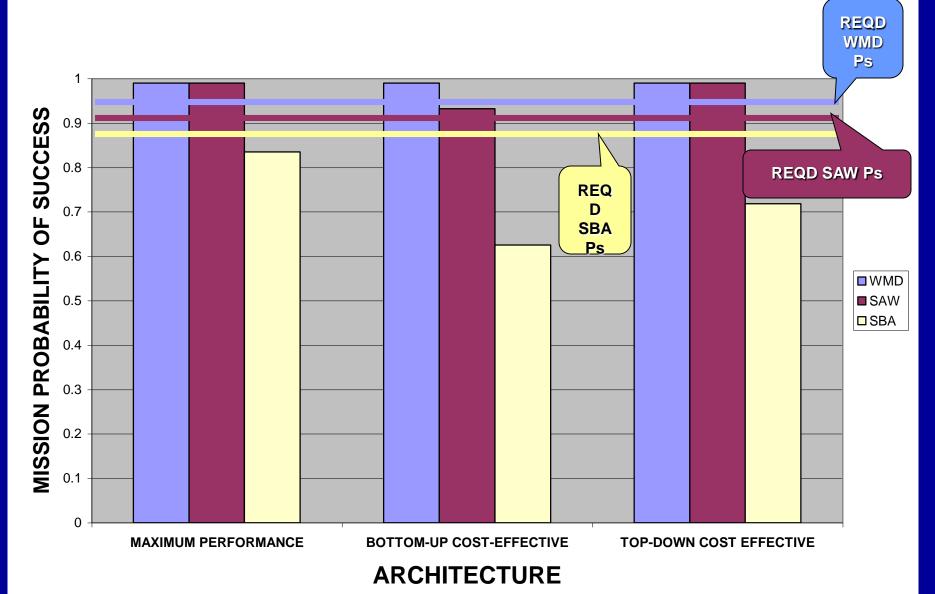
Mission	Probability of Success		
Counter WMD	≥ 0.95		
Counter SAW	≥ 0.90		
Counter SBA	≥ 0.88		

• QUANTITATIVE REQUIREMENTS DERIVATION ESTIMATED DAMAGE COST OF ATTACK TYPE (X) PROBABILITY OF ATTACK TYPE OCCURRENCE = EXPECTED VALUE OF DAMAGE WITHOUT MTR SYSTEM (X) SYSTEM P_S FOR EACH ATTACK SET TO EQUALIZE = EXPECTED VALUE OF DAMAGE WITH MTR SYSTEM





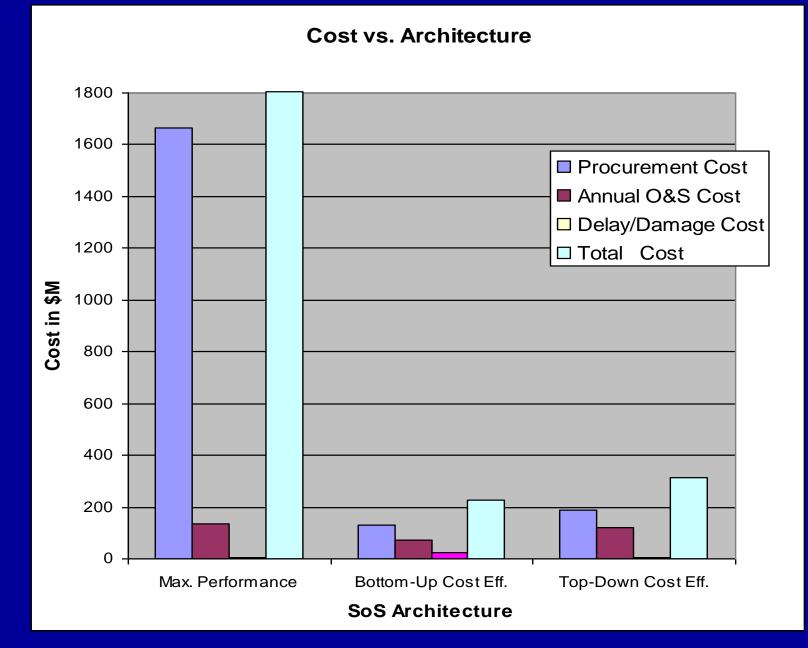
SoS Effectiveness Results







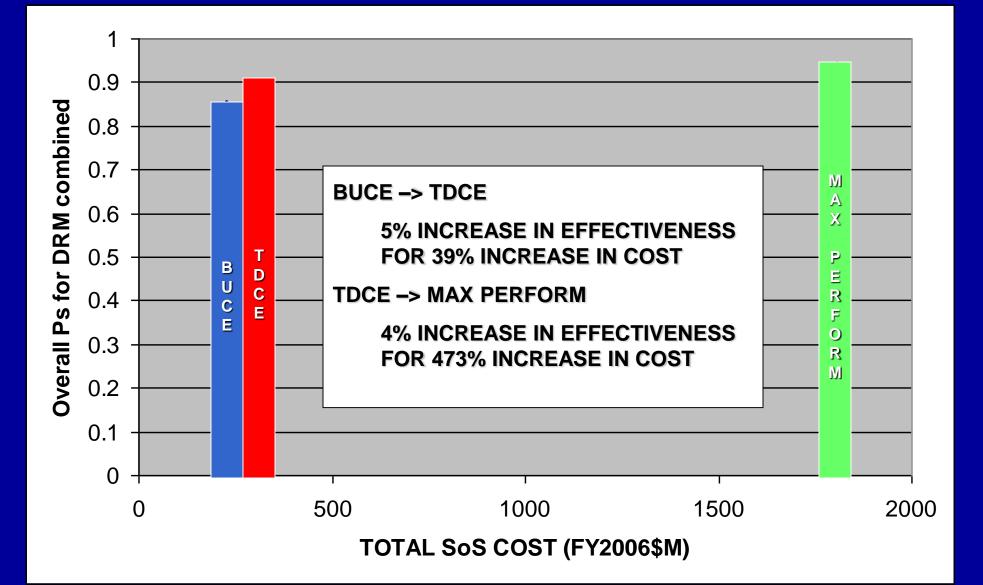
Cost Estimation Results







SoS Cost-Effectiveness Results





Top-Down Cost Effective (TDCE) SoS Architecture







TDCE Performance

MTR Mission Type	TDCE System Ps (%)	Raw Damage Cost from Attack (\$M)	Relative Probability of Occurrence	Expected Damage without TDCE System (\$M)	Expected Damage with TDCE System (\$M)
WMD	99	500,000	0.001	1,000	10
SAW	99	2,500	1.0	500	5
SBA	72	1,000	2.0	400	112





Overall Key Findings

- Specific intelligence is a necessary, but <u>not</u> sufficient, component of reliable and effective responses to terrorist threats
- Minimizing impact on commerce causes shifts away from traditional solutions and Concepts of Operations
- Inter-agency cooperation and coordination is critical to success
- Rules of Engagement and Concepts of
 Operations must enable independent action by
 forces without consulting HQ





Counter WMD Key Findings

- Surging National Fleet (USN and USCG) assets to meet incoming container ships affords search times of 100 – 200 hours per ship given intelligence latency of less than 180 hours
- Time available to search affords opportunities to spend tens of minutes per container and tens of hours per cargo hold





Counter SAW Key Findings

- SAW threat can be countered through employment of 10-man "Sea Marshall" teams with Harbor Pilots, but time is critical and a reliable method of disabling the ship must be immediately available
- Surging in response to SAW threat affords more time and options, but at significantly increased cost in resources
- Many key points impacting results are estimates of likely terrorist courses of action





Counter SBA Key Findings

- Close escort is more effective than barrier patrol in San Francisco Bay
- Prohibiting recreational boat traffic is critical to mission success
- Static infrastructure needs to be protected as well as commercial boat traffic
- Medium escort ships are effective but costly
- Unmanned Surface Vehicles (USV) were cheap and effective





Recommendations

- All proposed architectures showed need for a Standing Joint Inter-agency Task Force (JIATF) for Counter-Terrorism and Homeland Security Operations
 - Could leverage off of SJFHQ-N and JTF-N
- Operational testing of different sensor technologies against actual devices in realistic operational conditions should be conducted to make knowledgeable decisions regarding procurement as well as to develop CONOPs for employment by various agencies





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